

## PLANNING PERFORMANCE FRAMEWORK 2018-2019



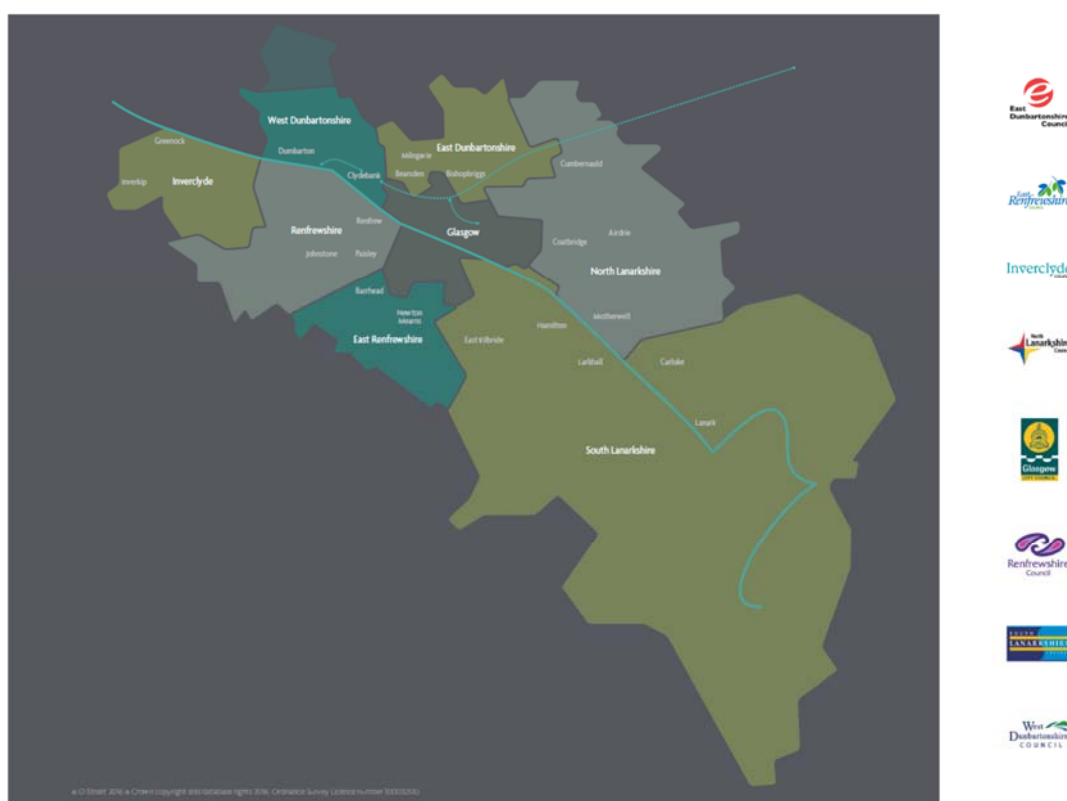


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## About Clydeplan and the Strategic Development Plan (SDP)

- I. Clydeplan is the strategic planning authority for the Glasgow City Region with responsibility for preparation of the SDP. The city region comprises the eight local authority areas, namely East Dunbartonshire, East Renfrewshire, Inverclyde, Glasgow City, North Lanarkshire, Renfrewshire, South Lanarkshire and West Dunbartonshire. Then area includes a third of Scotland's population and delivers a third of Scotland's income measured in Gross Value Added (GVA).
- II. There is a long standing tradition of strategic planning in the West of Scotland which recognises that the communities of the city region are interdependent and that a shared Vision and Spatial Development Strategy are required to tackle major economic, social and environmental challenges.
- III. The SDP addresses population and household growth and provides a framework for the future development and growth of the city region to 2035. It sets out a long-term Vision and Spatial Development Strategy i.e. the future geography of development in the city region for 20 years in order to support economic competitiveness and social cohesion within a sustainable environmental approach. It addresses issues relevant to the creation of quality places, the economy, strategic centres, the natural environment, housing, sustainability, climate change, and land-use and transport integration.
- IV. The SDP provides the overall geographic framework for development within which the eight constituent local authorities formulate their Local Development Plans. Together these Development Plans form the context for the future development of places and for the assessment of planning applications. The Development Plan also provides the public, stakeholders and the development and investment industry, with confidence and certainty that a consistent long-term and sustainable strategic planning strategy for the city region is in place.



- V. The key aims of the Clydeplan SDP as described above, align closely with the Scottish Government's central purpose of the promotion of sustainable and inclusive economic growth. In particular Clydeplan took a positive decision to plan for optimistic forecasts of demographic and economic growth as the basis for the strategy, and this approach is now being reflected in the emerging Local Development Plans and Development Management decisions.
- VI. The Clydeplan SDP (July 2017) has been specifically aligned to reflect the four planning outcomes set by the Scottish Government namely a successful, sustainable place, a low carbon place, a natural, resilient place and a connected place, and the policy context adopted reflects the Scottish Governments' National Performance Framework, Scottish Planning Policy and the National Planning Framework. (<https://www.clydeplan-sdpa.gov.uk/strategic-development-plan/current-plan/current-strategic-development-plan-july-2017>)
- VII. Clydeplan places a high priority on efficient plan preparation given that the SDP sets the context and plan preparation timeline for the 8 Local Authority Local Development Plans within the city region. In preparing the SDP, Clydeplan has met all its statutory requirements resulting in Ministerial approval of the SDP in July 2017. Consequently, once again the Ministerial response to the previous year's PPF for 2017/18 was positive with the Performance Markers mainly assessed as Green.
- VIII. As a strategic land use planning organisation, Clydeplan is keen to ensure that the SDP results in positive delivery and the creation of places where people wish to live, work and invest. However, a number of key challenges remain for the city region such as brownfield land development, health inequalities and climate change adaptation and mitigation.
- IX. Also, as recognised through the Planning Review process, as an organisation that has no budgetary provisions for delivery, or powers to directly influence delivery, Clydeplan's role will continue to be confined largely to the facilitation of collaborative joint working with key delivery partners. Opportunities to develop a more delivery orientated approach are being explored and developed particularly in the context of delivery of the Glasgow City Region's Economic Strategy and Action Plan. In this context the SDP Action Programme was updated in October 2017 and will be refreshed in October 2019.
- X. During 2018/19, the Scottish Government's review of planning and the Planning (Scotland) Bill, including its provisions to remove SDPs as part of the statutory development plan system, combined with the developing partnership working arrangements at Glasgow City Region, have continued to impact directly on Clydeplan's role and its organisational and governance arrangements. The future role of regional spatial planning was debated during Stage 2 of the Planning (Scotland) Bill's journey and a range of views were expressed. Contrary to the Bill as proposed and as a result of Stage 2, an amendment was introduced to the Bill to retain Strategic Development Planning.
- XI. At the time of writing, the Planning (Scotland) Bill has been approved by the Scottish Parliament for Royal Assent and includes a Ministerial amendment introduced late on in the process to remove Strategic Development Plans. In its place a new duty has been introduced which requires planning authorities to prepare a Regional Spatial Strategy, though such a strategy will not form part of the statutory development plan system.

- XII. This changing context during the emergence of the Bill has placed a number of direct challenges to the role of Clydeplan and indeed the other three Strategic Development Planning Authorities across Scotland. Retaining staff and maintaining morale has been an issue and other than Clydeplan, only Aberdeen City and Shire has maintained permanent strategic planning staff.
- XIII. The context has also directly impacted on regional partnership working arrangements, with Clydeplan working with its Steering Group and Joint Committee to scope out its role during the ongoing uncertainty. This has also impacted on emerging City Region Partnership arrangements with for example, decisions to recruit and restructure, being held in abeyance pending the final provisions of the Planning (Scotland) Bill.
- XIV. This prolonged uncertainty around the approach to the replacement of SDPs, has been an unsettling and difficult period for this organisation. Nonetheless, Clydeplan has, and will continue to, engage positively with the new planning system, NPF4 co-production and the emerging regional partnership arrangements and related delivery activities.

## PLANNING PERFORMANCE FRAMEWORK 2017 - 2018

### Part 1 Qualitative Narrative and Case Studies

#### Introduction

- 1.1. This is the eighth 'Planning Performance Framework' (PPF) report submitted by Clydeplan and relates to the period 1<sup>st</sup> April 2018 to 31<sup>st</sup> March 2019. Clydeplan also produces an Annual Report of its activities which is available to view under Part 2, Supporting Evidence. In general, the assessment of Clydeplan's performance through time demonstrates a positive and improving picture despite the uncertainty caused by the lengthy process (nearly 4 years) of the planning review.
- 1.2. This PPF reflects on the Scottish Government feedback on last year's PPF. Last year Clydeplan's performance has continued to be assessed positively on its plan preparation performance; culture of continuous improvement and collaborative approach to sharing good practice, skills and knowledge between authorities, with those categories rated as Green.
- 1.3. Continuous Improvement was given Amber status for the reason stated in the Scottish Government feedback that not all the "Improvement Commitments" had been completed within the reporting year. In fact a number of the "Improvement Commitments" were cited as "ongoing" and were dependant on the outcomes of the planning review process and related Planning (Scotland) Bill. Therefore given the significant delays in those processes, some of those commitments could not have been completed within the reporting year or assessed as green. Further consideration, has been given to this year's approach to endeavour to provide more specific and measurable "Improvement Commitments" that lie within Clydeplan's direct influence.

### Clydeplan Performance Markers Report 2017/18

**CLYDEPLAN**  
Performance against Key Markers

Marker	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18
1 Decision making timescales	N/A	N/A	N/A	N/A	N/A	N/A
2 Processing agreements	N/A	N/A	N/A	N/A	N/A	N/A
3 Early collaboration	N/A	N/A	N/A	N/A	N/A	N/A
4 Legal agreements	N/A	N/A	N/A	N/A	N/A	N/A
5 Enforcement charter	N/A	N/A	N/A	N/A	N/A	N/A
6 Continuous improvement						
7 Local development plan						
8 Development plan scheme						
9 Elected members engaged early (pre-MIR)	N/A			N/A	N/A	N/A
10 Stakeholders engaged early (pre-MIR)	N/A			N/A	N/A	N/A
11 Regular and proportionate advice to support applications	N/A	N/A	N/A	N/A	N/A	N/A
12 Corporate working across services	N/A	N/A	N/A	N/A	N/A	N/A
13 Sharing good practice, skills and knowledge						
14 Stalled sites/legacy cases	N/A	N/A	N/A	N/A	N/A	N/A
15 Developer contributions	N/A	N/A	N/A	N/A	N/A	N/A

Overall Markings (total numbers for red, amber and green)

2012-13	0	1	3
2013-14	0	3	3
2014-15	0	3	3
2015-16	0	1	3
2016-17	0	0	4
2017-18	0	1	3

No.	Performance Marker	RAG rating	Comments
6	<b>Continuous improvement:</b> <ul style="list-style-type: none"> <li>progress/improvement in relation to PPF National Headline Indicators; and</li> <li>progress ambitious and relevant service improvement commitments identified through PPF report</li> </ul>	Amber	<p>You have achieved all of the key outcomes in relation to the National Headline Indicators. RAG = Green</p> <p>You have completed 1 out of 4 of your improvement commitments with the remainder scheduled to be carried over into the next reporting year. One commitment ('Plan Approval and Delivery') could be considered core business and not a service improvement. RAG = Amber</p>
7	Local development plan less than 5 years since adoption	Green	Your SDP was 8 months at the end of the reporting period.
8	<b>Development plan scheme – next LDP:</b> <ul style="list-style-type: none"> <li>on course for adoption within 5 years of current plan(s) adoption; and</li> <li>project planned and expected to be delivered to planned timescale</li> </ul>	Green	<p>Your SDP is on track for adoption within the five year cycle. RAG = Green</p> <p>Your Development Plan Scheme and participation statement was republished in March, 2018. A draft Project Plan for your next SDP has been prepared, noting that its progression is contingent on the final terms of the Planning (Scotland) Bill and you are actively monitoring the updates on this. RAG = Green</p>
9	Elected members engaged early (pre-MIR) in development plan preparation – <i>if plan has been at pre-MIR stage during reporting year</i>	N/A	
10	Cross sector stakeholders* engaged early (pre-MIR) in development plan preparation – <i>if plan has been at pre-MIR stage during reporting year</i> <small>*including industry, agencies and Scottish Government</small>	N/A	
13	Sharing good practice, skills and knowledge between authorities	Green	You regularly engage in collaborative working with various bodies across your constituent local authorities, Scottish Government, key agencies, and industry. The establishment of the Development Management Forum and the continuation of the North Lanarkshire Council pilot study are particularly good examples of your commitment to sharing good practice and information.

1.4. As described earlier, the working environment has remained challenging given the protracted debate and decision making around the future role of regional spatial planning within the national planning system. Nonetheless, during these uncertain times, Clydeplan has endeavoured to continue to play a positive contribution to the planning and delivery of positive outcomes for the Glasgow City Region.

1.5. The key activities and milestones over this last year have been:

- following the progress and implications of the Planning (Scotland) Bill through its Stage 2 processes given the introduction of amendments directly impacting on Clydeplan;
- continuing collaboration with its constituent local authorities and other regional partners, and direct support for the activities of the emerging Glasgow City Regional partnership including the continued development of Clydeplan's online mapping system;
- continuing involvement and support for the city region's approach to regional infrastructure; and,
- initiation and commencement of a new project on regional active travel in collaboration with the Strathclyde Partnership for Transport alongside support for the development of the Regional Transport Strategy (See Case Study, Regional Collaboration).

1.6. During the next year, the key focus of activities will be on:

- a refresh of the SDP Action Programme;
- a governance and organisational review around the new requirements, of what will become the Planning (Scotland) Act 2019, including a requirement to prepare a Regional Spatial Strategy;

- engagement with Scottish Government, Clydeplan Steering Group; Clydeplan Joint Committee, and wider stakeholders to scope out the requirements of a Regional Spatial Strategy with a particular focus on supporting co-production activities with Scottish Government;
- continuing development of activities that align and support the Glasgow City Region and its emerging regional economic partnership working structures and related delivery activities;
- continuing assistance and support for the review of the Glasgow City Region Regional Economic Strategy, and implementation of the associated refreshed Action Plan;
- assistance and support for the development of the regional priorities and the requirements for the next National Planning Framework;
- ongoing monitoring and evidence including in relation to HNDA and Regional Strategic Assessment refresh;
- preparation of supplementary guidance on Forestry and Woodland;
- preparation of a vacant and derelict land strategy; and,
- continuing the focus on delivery related activities including on active travel, infrastructure and housing delivery.

1.7. Further details are provided within the following.

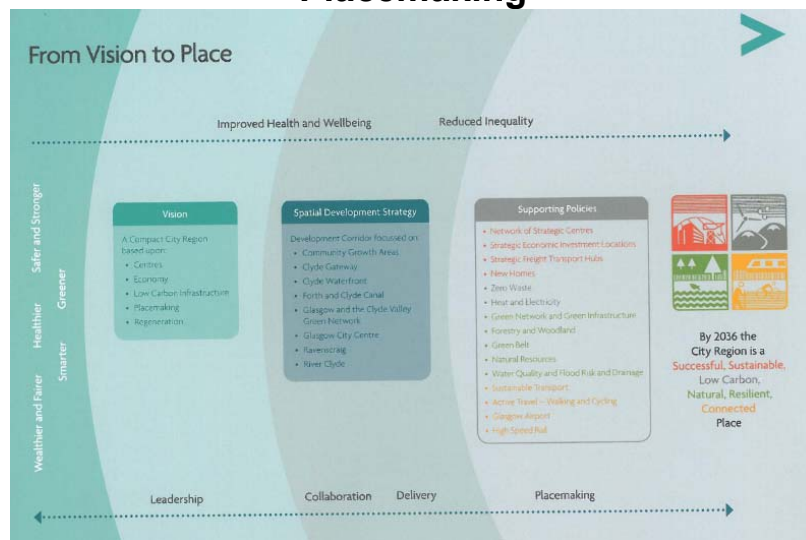
## Vision

**The Place We Want to Create**

By 2036 Glasgow and the Clyde Valley will be a resilient, sustainable compact city region attracting and retaining investment and improving the quality of life for people and reducing inequalities through the creation of a place which maximises its economic, social and environmental assets ensuring it fulfils its potential as Scotland's foremost city region.



## Placemaking



## Spatial Development Strategy



## Quality of outcomes

The SDP is up to date and provides a context for Local Development Plans and Development Management decisions. It highlights the importance of Placemaking and the translation of a design led approach from project identification through to delivery. This approach, set out in the SDP Placemaking Principle and related policy, was developed in collaboration with the local authorities, A+DS, Scottish Natural Heritage and other key stakeholders.

In respect of Development Management decisions, Clydeplan supports decision making through the provision of an up to date approved strategic policy context. The policy context of the SDP was developed in collaboration with Development Management practitioners and following approval of the SDP, a Development Management Forum has been established to support the decision making processes. This Forum was highlighted as a case study in last year's PPF and continues to be supported by the local authorities (Case Study 2017/18).

Key areas of policy focus and activity to support outcomes include:

- a Joint Strategic Commitment to recognise, promote and safeguard the importance of Glasgow City Centre to the city region and national economy;
- the identification and support for the 22 Strategic Economic Investment Locations (which are aligned to support the Scottish Government's Economic Strategy and key sectors of the Scottish economy);
- the identification and support for the 23 Strategic Centres (including the identification of the challenges and future actions for each of the centres);
- the identification of the housing land requirement required to meet need and sustain growth;
- focus on the 16 Strategic Delivery Areas for the delivery of the Glasgow and the Clyde Valley Green Network; and,
- policy support for the delivery of over 100,000 new homes within a low carbon and connected city region.

Additionally, the SDP has supported and underpinned the projects included as part of the Glasgow and Clyde Valley City Deal Infrastructure Fund, which directly support the SDP Spatial Development Strategy including City Centre public realm, Greenock Ocean Terminal, Metropolitan Glasgow Strategic Drainage Plan, Clyde Waterfront and Renfrew Riverside, Glasgow Airport access and five of the city region's Community Growth Areas.

Clydeplan has been increasingly aligning its role with the activities of the Glasgow City Region (GCR) partnership. Led by the 8 leaders of the GCV local authorities, the GCR Cabinet was initially formed to support the development of the City Deal Agreements. Its role is gradually expanding to address a wide range of matters relevant to the growth and success of the region exemplified in February 2017 with the publication of its Economic Strategy and Action Plan (refer Part 2, Supporting Evidence) which aligns with the economic aspirations of Clydeplan.

The GCR has now developed a range of topic specific portfolios to take forward aspects of the Economic Strategy and Action Plan. Clydeplan's evolving role has been in supporting the development of the Economic Strategy, and providing evidence and support on a range of topics including the economy, housing, transport, land use, and infrastructure. In particular during the last year, Clydeplan has played an active role in the preparation of the GCR Regional Strategic Assessment, an analysis of the Region's economic performance, which is being reported to the City Region Cabinet later in 2019. [http://www.glasgowcityregion.co.uk/Director\\_July](http://www.glasgowcityregion.co.uk/Director_July)

Development of a number of the Community Growth Areas is now underway, supported through a master-planned and design led approach. Development activity is ongoing or commencing at

ten of the thirteen CGAs. Other large scale developments are ongoing at key development sites including Ravenscraig, the Commonwealth Games Village; Laurieston and Sighthill.

Other region wide projects which have originated or are supported by Clydeplan include:

- the Metropolitan Glasgow Strategic Drainage Partnership which is also now identified as a Glasgow and Clyde Valley City Deal infrastructure project that will unlock and future proof development potential across the city region;
- the Central Scotland Green Network Trust and the Glasgow and Clyde Valley Green Network Partnership which focus on influencing the way in which the Green Network is designed and delivered;
- the Clyde Marine Planning Partnership established in 2016 which will take forward regional marine planning and prepare a Clyde Regional Marine Plan; and,
- Climate Ready Clyde: a collaborative initiative supported by the Scottish Government to assess the risks and opportunities climate change presents to the city region and develop a regional strategy and action plan in response. Clydeplan have been active member of the Steering Group and have played a crucial role in championing, supporting and challenging the initiative's development and the Board's secretariat function operates out of Clydeplan offices.

In line with the Scottish Government's Draft Planning Delivery Advice on Housing and Infrastructure (Feb 2016 and withdrawn 1st December 2017), Clydeplan has continued to develop a proactive delivery focus.

Clydeplan has continued dialogue and data exchanges with key infrastructure providers including Scottish Water, Scottish Power Energy Networks, Scottish Gas Networks and Openreach to develop a shared understanding of the issues affecting strategic development sites and the required investments to achieve the Vision set out in the Strategic Development Plan. A pilot study was developed in North Lanarkshire Council which included on 28<sup>th</sup> November 2018 an event with infrastructure stakeholders which the Clydeplan Manager chaired, and a city region wide approach is now being taken forward supported by the Glasgow City Region Infrastructure and Assets Portfolio (led by East Renfrewshire Council) (Case Study 2017/18)

The Clydeplan SDP Action Programme has been adapted to reflect a delivery focus and was refreshed with Clydeplan's Steering Group and wider stakeholders during 2017 and published in October. The Action Programme is framed around Clydeplan's role in supporting and facilitating delivery of the SDP Vision and Spatial Development Strategy, through joint working. The Action Programme supports the actions identified within the Glasgow City Region Economic Strategy and Action Plan (February 2017) as they relate to the SDP and will be refreshed in October 2019.

## Quality of service and engagement

### Service

In the spirit of the planning reform agenda and culture of continuing improvement, Clydeplan places a high priority on efficient plan preparation particularly given that the SDP sets the context for the eight LDPs within the city region.

Having submitted a refreshed Proposed Plan to Scottish Ministers on 29th May 2016 four years after approval on 29th May 2012 as required by Section 10(8) of the Planning etc. (Scotland) Act 2006, and following the Examination during 2016/17, the Plan received Ministerial approval on 24<sup>th</sup> July 2017. Clydeplan met all of its required statutory timelines within the process.

(Following approval of the Plan, an appeal under section 238 of the Town and Country Planning (Scotland) Act 1997 against Scottish Ministers' decision to approve Clydeplan, was lodged at the Court of Session by Gladman Developments Ltd on 26th October 2017, with Clydeplan cited as an interested party. On the 20th March 2018, the challenge was dismissed and following that decision, costs were awarded to both Scottish Ministers and Clydeplan).

Plan preparation has been supported through continued strong partnership working with the constituent Local Authorities, Key Agencies and wider stakeholder community, and also through the use of project management techniques including Gantt charts and frequent diarised project management and team meetings.

The policy context adopted in the Plan reflects the Scottish Governments' National Performance Framework, Scottish Planning Policy and the National Planning Framework. As such the Plan provides an up to date policy context supportive of the national aim of sustainable and inclusive economic growth, which sets an appropriate context for the preparation of the eight LDPs in the city region. In addition the Plan has sought to align itself with the Scottish Government's four planning outcomes as well as having a strong focus on placemaking and delivery.

The SDP provides a clear context for the preparation of the eight LDPs within the area. Given its approval in July 2017 the refreshed LDPs are progressing relatively well. Planning Circular 6/2013 indicates at paragraph 18 that "Scottish Ministers expect LDPs to be adopted within two years of the approval of the SDP", and within this area the LDPs have been aiming for adoption within that timeframe. The progress of LDP preparation is reported on and considered at quarterly meetings of the Steering Group and within the SDP Action Programme. Clydeplan offer, and when invited provide, direct support for the preparation of the LDPs, the first of which under the SDP 2017, is nearing adoption in Inverclyde.

Local Authority	LDP Stage	Date
East Dunbartonshire Council	MIR	October 2019.
East Renfrewshire Council	Proposed Plan	June 2019
Glasgow City Council	Main Issues Report	December 2019
Inverclyde Council	Examination Report	April 2019
North Lanarkshire Council	Proposed Plan	February 2019
Renfrewshire Council	Proposed Plan	March 2019
South Lanarkshire Council	Examination Underway	July 2019
West Dunbartonshire Council	Examination Underway	July 2019

## Engagement

Effective stakeholder engagement is embedded in all aspect of Clydeplan's day to day activities in its endeavours to influence the activities of others around delivery of Clydeplan's Vision and Spatial Development Strategy. As articulated within the Action Programme (October 2017), Clydeplan does not itself have a direct delivery role, therefore collaborative working with key partners and wider stakeholders has a significant role in the delivery of Clydeplan's Vision and Spatial Development Strategy.

Collaborative partnership working, and the development and sharing of good practice, skills and knowledge, are facilitated through a variety of means including:

- existing management structures with the eight local authorities at both officer and member level (Joint Committee, Steering Group and Heads of Policy);
- subject based Topic Groups (Industry and Business, Strategic Centres, Environment, Vacant and Derelict Land);
- the Glasgow and Clyde Valley Housing Market Partnership in respect of housing policy and preparation of the Housing Need and Demand Assessment;
- topic based forums including the Environment and the Economy, Infrastructure and Placemaking;
- involvement within the Glasgow City Region Portfolio Groups on Housing and Equalities; Transport and Connectivity; Infrastructure and Assets; Land Use and Sustainability; Economic Delivery Group; and the Economic Intelligence Working Group; and,
- regular meeting with the Key Agencies and Transport Scotland.

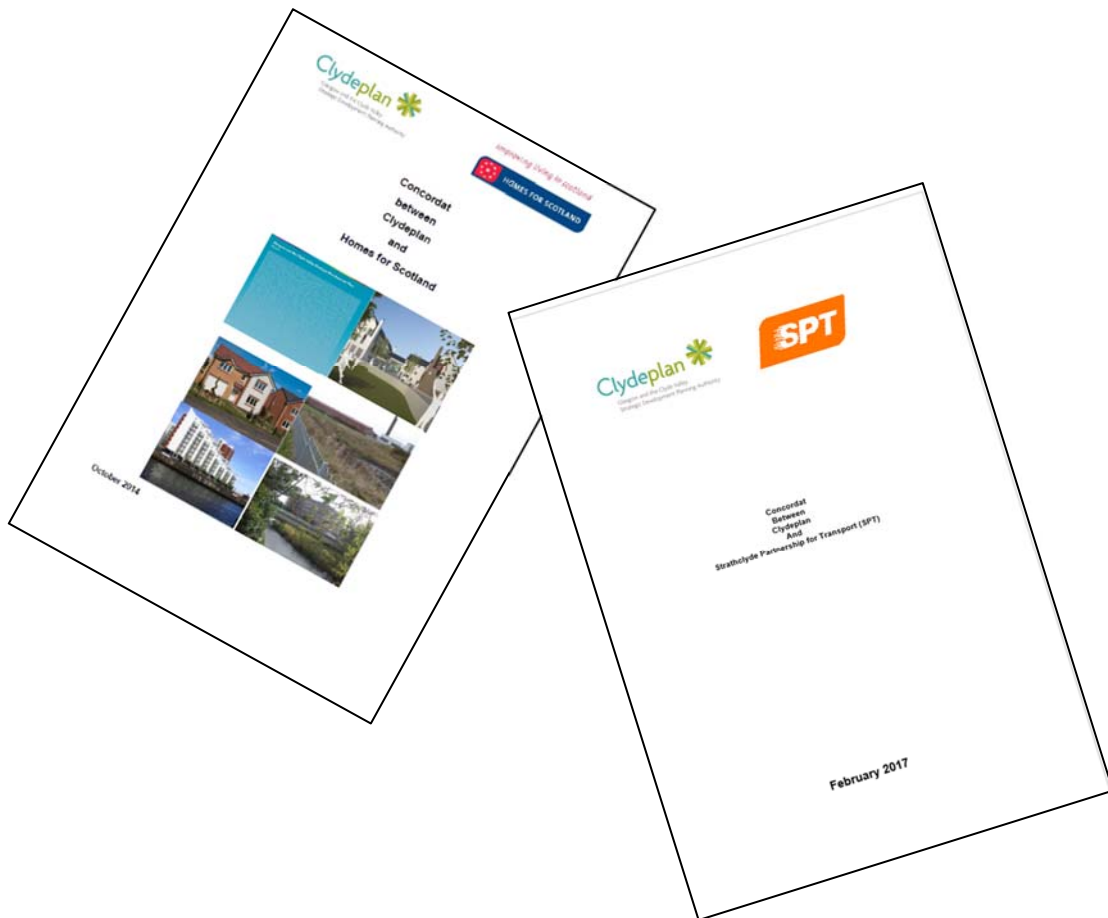
Plan preparation has been undertaken through ongoing engagement and collaboration with Clydeplan's key stakeholders. This process of engagement has yielded significant benefit in identifying the relevant issues, and the preparation of a strategy which seeks to respond to the needs and expectations of those stakeholders. Consequently the majority of stakeholders have been able to readily support and endorse the Plan's Spatial Development Strategy, exemplified in the responses to the consultation which ran until 29<sup>th</sup> February 2016. A number of statements of support for the Proposed Plan were collated and reported to the DPEA as part of the submission of the Proposed Plan for its Examination and this report is included in Part 2.

In developing the approach and response to strategic planning issues, Clydeplan has worked with the Key Agencies and local authorities in commissioning specific research on subjects such as the economy, wind energy and retail.

Direct engagement with the Scottish Government and Key Agencies continued during Plan preparation including for example in relation to:

- the Housing Need and Demand Assessment which was developed in close liaison with the Scottish Government's Planning and Architecture Division, Housing and Investment Division and the Centre for Housing Market Analysis;
- the transport response of the Plan was developed in close liaison with Transport Scotland and the Strathclyde Partnership for Transport;
- the approach to the Strategic Environmental Assessment and Habitats Appraisal was developed in close collaboration with the Key Agencies and particularly Scottish Natural Heritage;
- the refresh of the Glasgow and the Clyde Valley Forestry and Woodland Strategy with Forestry Commission Scotland and Scottish Natural Heritage;
- the landscape capacity study for wind turbine development working with Scottish Natural Heritage and the eight Glasgow and the Clyde Valley local authorities; and,
- the development of the refreshed Action Programme which was issued to the Key Agencies in draft for comment.

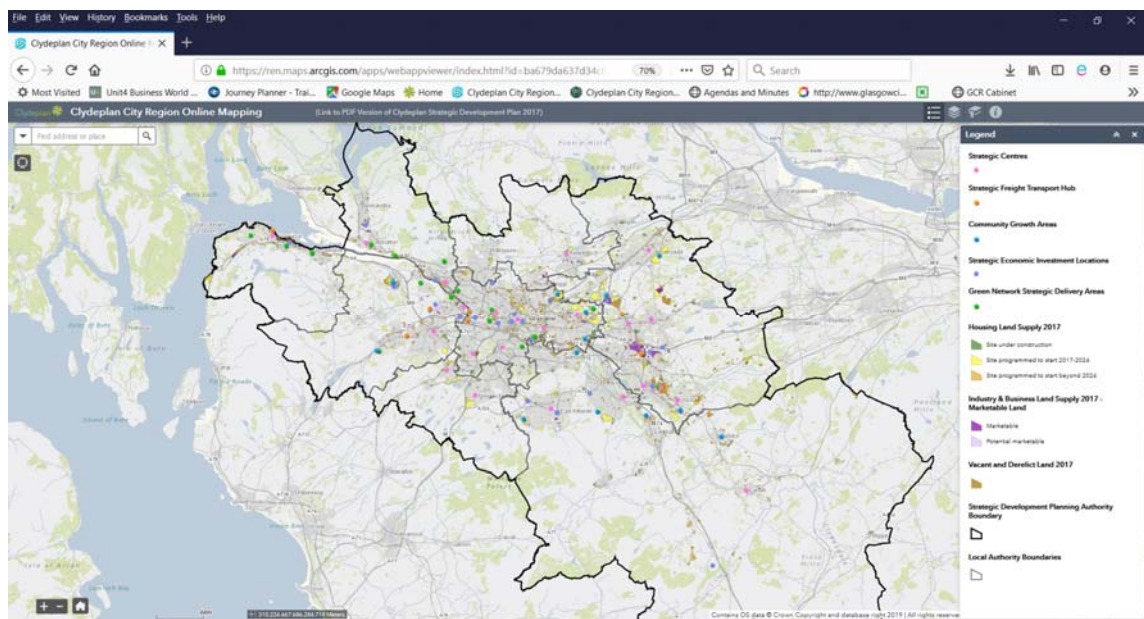
Clydeplan has entered into concordat arrangements with Homes for Scotland (October 2014) and Strathclyde Partnership for Transport (February 2017) organisations with whom it has close working relationships. (refer Part 2, Supporting Evidence)



Other ongoing activities to raise the profile of Clydeplan and assist with communications and engagement include:

- publication of the Clydeplan Annual Report (published on 21<sup>st</sup> March 2019) (refer Part 2, Supporting Evidence);
- publication of the Development Plan Scheme and Participation Statement (21<sup>st</sup> March 2019);
- maintaining an up to date website, refreshed to coincide with the Plan's approval in July 2017 ([www.clydeplan-sdpa.gov.uk](http://www.clydeplan-sdpa.gov.uk));
- use of Twitter (followers have increased by 13% from 564 in 2018 to 638 in 2019);
- use of the Knowledge Hub;
- use of engaging graphics developed with OStreet, (the company responsible for the design of the mapping for NPF3), in relation to the production of the Main Issues Report, the Plan and related publications including the Action Programme and Development Plan Scheme and Participation Statement; and,

- publication of online interactive mapping to support City Region information sharing and understanding launched in July 2017.



<https://ren.maps.arcgis.com/apps/webappviewer/index.html?id=ba679da637d34c87a452eab9c0d4b607>

The key messages of the SDP are communicated through Clydeplan's involvement in a number Steering Groups and Boards including:

- Glasgow and Clyde Valley Green Network Partnership,
- Central Scotland Green Network Trust;
- Metropolitan Glasgow Strategic Drainage Partnership;
- Climate Ready Clyde;
- Clyde Marine Planning Partnership;
- Strathclyde Partnership for Transport Local Authority Liaison Group; and,
- Strathclyde Partnership for Transport Regional Transport Strategy Review Steering Group
- Homes for Scotland Awards Judging panel.

By way of evidence in support of this section, a list of meetings and workshops attended during the past 12 months is included with this PPF (refer Part 2, Supporting Evidence).

## Governance

Clydeplan has a well-defined decision making structure based upon a formal Minute of Agreement and Scheme of Delegation. The Joint Committee of the Authority comprises sixteen elected Councillors, two from each member local authority and meets at least four times per year. Provisions exist for special meetings to be called should circumstances require. Minutes and agendas are available online at [http://renfrewshire.cmis.uk.com/renfrewshire/JointBoardsandOtherForums/GlasgowandtheClydeValleyStrategicDevelopment/tabid/135/ctl/ViewCMIS\\_CommitteeDetails/mid/542/id/70/Default.aspx](http://renfrewshire.cmis.uk.com/renfrewshire/JointBoardsandOtherForums/GlasgowandtheClydeValleyStrategicDevelopment/tabid/135/ctl/ViewCMIS_CommitteeDetails/mid/542/id/70/Default.aspx).

The current Joint Committee comprises 16 elected members, two from each of the 8 constituent local authorities. Following the local government elections in May 2017 a new Joint Committee was established at its meeting in June 2017. At the June Committee the new members were welcomed and induction training was delivered via a presentation by the SDP Manager.

<b>East Dunbartonshire</b>	<b>East Renfrewshire</b>
Councillor Denis Johnston	Councillor Alan Lafferty
Councillor Alan Moir	Councillor Stewart Miller
<b>Glasgow City</b>	<b>Inverclyde</b>
Councillor Glen Elder	Councillor Jim Clocherty
Councillor Kenny McLean	Councillor David Wilson (Vice Convenor)
<b>North Lanarkshire</b>	<b>Renfrewshire</b>
Councillor Agnes Magowan	Councillor Marie McGurk
Councillor Harry Curran	Councillor Tom Begg
<b>South Lanarkshire</b>	<b>West Dunbartonshire</b>
Councillor John Anderson	Councillor Jonathan McColl
Councillor Alistair Fulton	Councillor Lawrence O'Neill (Convenor)

The operation of Clydeplan is overseen by a Steering Group of senior officers, usually comprising local authority Heads of Planning, who consider the budget and work programme for the SDP and its dedicated Core Team. In addition a Heads of Policy group comprising Local Development Plan Managers, lead on policy development and data collection.

The existing model of a small Core Team with support from Local Authorities in technical areas of work is emerging as a continuing challenge particularly as a consequence of the national review of planning, local government budget restraints, resource heavy technical requirements such as HNDA and skills and resource gaps in areas such as graphics and GIS.

In part due to the uncertainty created by the national planning review, one of the Strategic Planner posts has been vacated, giving rise to a challenge to recruit to an organisation which is transitioning. Of the other 3 SDPAs it is only Aberdeen City and Shire with permanent staff in post, of which there is only one person.

Clydeplan is funded on an equal eight way split and the host authority for administration purposes is Renfrewshire Council. Clydeplan is subject to both internal auditing by Renfrewshire Council and external auditing by Audit Scotland and audit reports and accounts

are regularly reported to the Joint Committee. Annual accounts and the Audit Scotland report are published online.

Administration costs are shared with the Green Network Partnership and Climate Ready Clyde. The scope for property and other savings is regularly considered by Clydeplan's Steering Group and during 2018, the opportunity for property savings has been identified with a move to Glasgow City Council offices now planned for October 2019.

Continuing prudent management has enabled the local authority financial contribution to be held at the same level since 2012/13 at £72,438 per member and extensive budgetary savings have been made through staff retirements and reductions. The Authority's operational, methods, structure and long term financial arrangements are under continuous review by the SDP Manager and the Treasurer.

Significantly for Clydeplan, the last 3 years have been heavily influenced by the national review of planning. The review commenced in 2015 with the establishment of an independent panel. Their Report in May 2016 Empowering planning to deliver great places, recommended the removal of SDPs from the hierarchy of development plans. This recommendation followed through to the Planning Bill (January 2017) with the Government's stating their intention to replace SDP preparation with more effective regional partnership working. As the Bill journeyed through its parliamentary scrutiny processes, an amendment to retain SDPs was supported by the Local Government and Communities Committee at Stage 2. At the time of writing, this has resulted in the introduction of a ministerial amendment in parliament at Stage 3 in May 2019 to require planning authorities to prepare a Regional Spatial Strategy.

Therefore throughout all of the last 3 years, Clydeplan has required to be cognisant of the implications of both the Planning Review and emerging city region partnership arrangements, and how these impact on Clydeplan's governance arrangements and role, and to keep Steering Group and Joint Committee apprised within what has been an uncertain and changing context. Whilst Clydeplan has sought to engage positively with policy makers and partners within this changing context, inevitably this has had resource implications and impacted on Clydeplan's ability to focus on delivery related activities.

During this period, Clydeplan's role has further developed to support and deliver on the activities of the Glasgow City Region. Following on from the City Deal Agreement between Scottish and UK Parliaments and the eight local authorities of the city region, the City Deal programme was developed encompassing 27 projects across 3 key themes: Infrastructure, Skills and Employment and Innovation and Business Growth. Many of these projects strongly align with the delivery aims of Clydeplan including infrastructure projects, regeneration and delivery of strategic scale Community Growth Areas.

The GCR published an Economic Strategy and Action Plan in January 2017 and eight themed portfolios have now been established to deliver the Action Plan. Clydeplan is involved in a number of these portfolios including:

- Enterprise (Economic Delivery Group) led by Renfrewshire Council;
- Land Use and Sustainability led by East Dunbartonshire Council;
- Housing and Equalities led by West Dunbartonshire Council;
- Transport and Connectivity led by North Lanarkshire Council; and
- Infrastructure and Assets led by East Renfrewshire Council.

Additionally Clydeplan has had a role in the development of proposals to establish an Intelligence Hub to support city region activities. During the last year, through the Economic Intelligence Working Group, Clydeplan has played a key role in contributing to the development of a Regional Strategic Assessment: an analysis of the Region's economic

performance including performance of the business base, the labour force and the attractiveness of the Region as a place to invest, study, live and visit.

This evidence base is intended to update the 'strategic need' section of the City Deal Programme Business Case and inform the refresh of the Glasgow City Region Economic Strategy (RES) and its accompanying action plan. It will also provide a useful evidence base for development of the Regional Spatial Strategy.

A Director of Regional Economic Growth has been appointed along with four secondees leading on the Place, People, Business and the Intelligence Hub. The lead secondee on the Place theme is a Clydeplan Strategic Planner.

During 2018 a business case for the establishment of an Intelligence Hub team was considered and authority through the Chief Executives group was given to the Director of Regional Economic Growth to recruit a Manager and an Officer to that team.

A report by the Director of Regional Economic Growth on governance and organisational arrangements was considered and approved by the Glasgow City Region Cabinet on 10th April 2018. This report established a formal Glasgow City Region Partnership in order to take forward delivery of its Regional Economic Strategy and Action Plan and to focus on the priorities of the city region. (Minutes and Agendas are available at:

<http://www.glasgow.gov.uk/councillorsandcommittees/allBodyMeetings.asp?page=1&MeetingYear=2017&bodyid=1827&bodytitle=Glasgow+City+Region+Cabinet>.

As described in the foregoing, the evolving arrangements will continue to impact directly on the activities and organisational arrangements of Clydeplan and these matters remain as a standing item on the Clydeplan SDPA Joint Committee.

## **Culture of continuous improvement**

Clydeplan's Core Team are subject to ongoing appraisal with each member having a topic based portfolio with well-defined outcomes in support of the SDP process. Team meetings take place weekly allowing the opportunity for the exchange of information and ideas.

Flexible working is supported and training is made available to both professional and administrative staff within a dedicated training budget. During 2018/19 attendance at conferences has included Geographical Information Systems and Transport Modelling.

Continuing professional development is actively encouraged and during the last year, a number of personnel changes took place involving staff secondments. A member of Clydeplan has provided support and training in the development of a Strategic Environmental Assessment for the Fermanagh and Omagh District Council Local Development Plan. A Strategic Planner has been seconded in to the Glasgow City Region team for a 30 month period and this vacant post has been filled by a Senior Planner being seconded in from Renfrewshire Council. Efforts are currently being made to fill the recently vacated Strategic Planner post.

Officers of the team are encouraged to play an active role within the RTPi and Heads of Planning. During 2017/18, both the Manager and Assistant Manager have played active roles within the Heads of Planning Scotland Executive with Heads of Planning Development Plans Sub Group. Clydeplan also support the City and Regional Planning course at University of Glasgow.

Clydeplan takes part in informal benchmarking with other Local Authorities and previously with the other SDP teams although this has not been possible as a result in the demise of the teams in SESPLAN and TAYPLAN. Previously the SDP Managers from Scotland's four SDPAs and Scottish Government met on a regular basis, with a focus on current issues and the sharing of good practice. During the last year Clydeplan has continued discussions with the Scottish Government

Case Study: Regional Collaboration – Regional Transport Strategy and Regional Spatial Strategy Preparation	
<b>Elements of a High Quality Planning Service this study relates to</b> <ul style="list-style-type: none"> <li>• Quality of outcomes</li> <li>• Quality of service and engagement</li> <li>• Governance</li> <li>• Culture of continuous improvement</li> </ul>	
<b>Key Markers</b> <p><b>Driving Improved Performance</b></p> <ol style="list-style-type: none"> <li>1 Decision making</li> <li>2 Project management</li> </ol> <p><b>Promoting The Plan-Led System</b></p> <ol style="list-style-type: none"> <li>12 Corporate working across services</li> <li>13 Sharing good practice, skills and knowledge</li> </ol> <p><b>Delivering Development</b></p> <ul style="list-style-type: none"> <li>• Active Travel Routes</li> </ul>	
<b>Key Areas of Work</b>	
<ul style="list-style-type: none"> <li>• Transport</li> </ul>	<ul style="list-style-type: none"> <li>• Active Travel</li> </ul>
<b>Stakeholders Involved</b>	
<ul style="list-style-type: none"> <li>• Authority Planning Staff</li> </ul>	<ul style="list-style-type: none"> <li>• Authority Transport Staff</li> </ul>
<b>Overview:</b> <p>Clydeplan and the Strathclyde Partnership for Transport have entered into a Concordat demonstrating the close collaborative working arrangements between the two organisations whose goals and ambitions around delivering a successful and well connected city region, are closely intertwined. The close working relationships have developed further in the last year.</p> <p>Clydeplan continue to attend the regular Strathclyde Partnership for Transport Council Liaison Group meetings which considers matters including the emerging Regional Transport Strategy refresh and best practice around transport policy and practice. The Clydeplan Manager now sits on the Project Board of the Regional Transport Strategy and therefore plays a key role within the Strategy's development.</p> <p>Clydeplan and the Strathclyde Partnership for Transport have joint ownership of the Strathclyde Integrated Transport and Land Use Model (SITLUM) and in the last year have been involved in training sessions and modelling work to inform the Regional Transport Strategy.</p> <p>During 2018/19, the Strathclyde Partnership for Transport have undertaken demographic analysis; and an early engagement consultation with the public and stakeholders with regard to identification of key issues and the vision, outcomes and objectives. Clydeplan has worked closely with the Strathclyde Partnership for Transport in developing the early context for the Regional Transport Strategy and the evidence used in its preparation will also be used to inform the Regional Spatial Strategy.</p> <p>New in the last year is the inauguration of a Regional Active Travel Group. This group, is co-chaired by the Strathclyde Partnership for Transport and Clydeplan who jointly provide the secretariat support. The Group has established a remit and has embarked on and progressed work, to identify a network of regional active travel routes for inclusion within the emerging Regional Transport Strategy, and which additionally will form the basis of a regional network for future funding bids. In undertaking this activity, an inaugural workshop</p>	

was convened as well as a focused workshop session around mapping which was supported by Clydeplan's GIS technical support. The development of a regional network will be further advanced during 2019.

In all of the above activities, strong collaborative working between the Strathclyde Partnership for Transport and Clydeplan is exemplified, particularly in relation to both strategy development and delivery activities.

#### **Goals:**

This activity is therefore contributing to the delivery of the joint aims of the Strathclyde Partnership for Transport and Clydeplan to deliver a sustainable and well connected city region as detailed in a number of the policies within the existing Strategic Development Plan and Regional Transport Strategy. Ongoing collaboration will ensure that the refreshed RTS and RSS, are closely aligned giving further strength and status to these strategies as well as stronger commitment from wider strategic delivery partners including the local authorities, Scottish Government and Transport Scotland.

#### **Outcomes:**

Stronger alignment of regional transport and regional spatial strategies and development of a regional active travel network.

#### **Location and Dates:**

See Part 2, Annex

#### **Name of key officers**

Stuart Tait, Manager, Clydeplan  
Dorothy McDonald, Assistant Manager, Clydeplan  
Bruce Kiloh, Head of Policy and Planning, Strathclyde Partnership for Transport  
Amanda Horn, Senior Transport Planner (Strategy and Development), Strathclyde Partnership for Transport

## Part 2 Supporting Evidence (see Annex)

Source	Link/Document
Clydeplan Website	<a href="https://www.clydeplan-sdpa.gov.uk">https://www.clydeplan-sdpa.gov.uk</a>
Clydeplan Twitter Account	<a href="https://twitter.com/clydeplan">https://twitter.com/clydeplan</a>
Clydeplan Strategic Development Plan (approved 24 <sup>th</sup> July 2017)	<a href="https://www.clydeplan-sdpa.gov.uk/strategic-development-plan/current-plan/current-strategic-development-plan-july-2017">https://www.clydeplan-sdpa.gov.uk/strategic-development-plan/current-plan/current-strategic-development-plan-july-2017</a>
Clydeplan Annual Report 2018 (29th March 2019)	<a href="https://www.clydeplan-sdpa.gov.uk/news/113-clydeplan-2018-annual-report-published">https://www.clydeplan-sdpa.gov.uk/news/113-clydeplan-2018-annual-report-published</a>
Development Plan Scheme and Participation Statement 2019/20 (21st March 2019)	<a href="https://www.clydeplan-sdpa.gov.uk/news/114-clydeplan-development-plan-scheme-and-participation-statement-2019-20-published">https://www.clydeplan-sdpa.gov.uk/news/114-clydeplan-development-plan-scheme-and-participation-statement-2019-20-published</a>
List of Clydeplan meetings and workshops	Annex Document 1
Homes for Scotland Concordat (October 2014)	2017/18 Annex Document 2, Page 6
Strathclyde Partnership for Transport (SPT) and Clydeplan Concordat	2017/18 Annex Document 3, Page 10
SDPA Joint Committee Meetings	<a href="http://renfrewshire.cmis.uk.com/renfrewshire/JointBoardsandOtherForums/GlasgowandtheClydeValleyStrategicDevelopment/tabid/135/ctl/ViewCMIS_CommitteeDetails/mid/542/id/70/Default.aspx">http://renfrewshire.cmis.uk.com/renfrewshire/JointBoardsandOtherForums/GlasgowandtheClydeValleyStrategicDevelopment/tabid/135/ctl/ViewCMIS_CommitteeDetails/mid/542/id/70/Default.aspx</a>
Statement of Conformity to the Participation Statement (May 2016)	2017/18 Annex Document 4, Page 15
Proposed Glasgow and the Clyde Valley Strategic Development Plan 2016 Statements of Support (May 2016)	2017/18 Annex Document 5, Page 17
Clydeplan Action Programme (October 2017)	<a href="https://www.clydeplan-sdpa.gov.uk/docman/current-plan-july-2017-key-documents/239-action-programme-2017">https://www.clydeplan-sdpa.gov.uk/docman/current-plan-july-2017-key-documents/239-action-programme-2017</a>
Glasgow City Region Cabinet Meetings	<a href="http://www.glasgow.gov.uk/councillorsandcommittees/allBodyMeetings.asp?page=1&amp;MeetingYear=2017&amp;bodyid=1827&amp;bodytitle=Glasgow+City+Region+Cabinet">http://www.glasgow.gov.uk/councillorsandcommittees/allBodyMeetings.asp?page=1&amp;MeetingYear=2017&amp;bodyid=1827&amp;bodytitle=Glasgow+City+Region+Cabinet</a>
Glasgow City Region Economic Strategy (Dec 2016)	<a href="http://www.glasgowcityregion.co.uk/article/8798/Councils-Share-Vision-for-Jobs-Skills-and-Inclusive-Growth">http://www.glasgowcityregion.co.uk/article/8798/Councils-Share-Vision-for-Jobs-Skills-and-Inclusive-Growth</a>
Glasgow City Region Economic Action Plan (Feb 2017)	<a href="http://www.glasgowcityregion.co.uk/article/8798/Councils-Share-Vision-for-Jobs-Skills-and-Inclusive-Growth">http://www.glasgowcityregion.co.uk/article/8798/Councils-Share-Vision-for-Jobs-Skills-and-Inclusive-Growth</a>

## Part 3 Service Improvements: 2019-20

For 2019-20 the focus of Clydeplan's activities will be around the following:

### 1. Organisational Transition

Through direct engagement and quarterly reporting, provide support to Joint Committee, Steering Group and the City Region Partnership structures, in respect of the changing context provided by what will become the Planning (Scotland) Act 2019 and requirement for Regional Spatial Strategy preparation, particularly in relation to any organisational and governance transition required.

### 2. Regional Spatial Strategy Development/National Planning Framework

Develop activities, including stakeholder meetings, early engagement and project planning, that will enable and support a Clydeplan/Glasgow City Region response to the requirement for preparation of a Regional Spatial Strategy and emerging National Planning Framework.

### 3. Monitoring and Evidence Gathering

Ensure that monitoring and evidence gathering activities, remain relevant and are undertaken, particularly in respect of the requirements for a Regional Spatial Strategy and National Planning Framework refresh. Key subjects include:

- Housing Need and Demand Assessment;
- Business and Industry;
- Strategic Centres;
- Regional Active Travel;
- Forestry and Woodland;
- collation of related local authority land supplies; and,
- Regional Strategic Assessment update.

### 4. Delivering Clydeplan

Continue to promote delivery of the approved SDP and support key stakeholders in the delivery of the Spatial Development Strategy and Action Programme, including through LDP preparation, development management decision making and ongoing joint working activities.

This includes supporting the actions set out in Clydeplan Action Programme (October 2017) and the Regional Economic Strategy Action Plan (February 2017), both of which are being refreshed in 2019 with Clydeplan support.

Primary examples of direct activity where Clydeplan is taking a lead role include in respect of:

- regional active travel;
- regional infrastructure;
- preparation of a vacant and derelict land strategy; and,
- preparation of supplementary guidance on forestry and woodland.

## Delivery of our service improvement actions in 2018-19:

The Scottish Government feedback on the 2016-17 PPF, stated that Clydeplan put forward strong service improvements, focussed on engagement around the review including the promotion of the replacement plan and that all of improvement commitments were delivered with some ongoing.

Committed improvements and actions	Status
<b>1. National Planning Framework/ Regional Spatial Strategy Development</b> Develop activities that will enable and support a Glasgow City Region response to the emerging National Planning Framework and Regional Spatial Strategy development	<b>Complete and ongoing</b> These matters are standing items on the Joint Committee agenda and are partly dependent on the Scottish Government and partly dependent on wider regional planning stakeholders
<b>2. Monitoring and Evidence Gathering</b> Ensure that work streams including monitoring and evidence gathering activities, remain relevant, particularly in respect of the Glasgow City Region agenda. This includes supporting the actions set out in the Regional Economic Strategy Action Plan (February 2017) and the related city region portfolio works streams	<b>Complete and ongoing</b> These matters are standing items on the Joint Committee agenda and are partly dependent on the Scottish Government and partly dependent on wider regional planning stakeholders
<b>3. Regional Partnership Working</b> Continue collaboration with Clydeplan Local Authorities, Scottish Government, the other Scottish SDPAs and other stakeholders such as HoPS and the RTPI to influence and shape the changing environment in relation to strategic planning and regional partnership working having regard to the review of Scottish planning and the emerging Glasgow City Region Partnership	<b>Complete</b> - in respect of the Planning Bill which has now reached Stage 3 <b>Ongoing</b> - In respect of influence on the ongoing development of the national context for regional planning and the regional response to that process
<b>4. Organisational transition</b> Support the Joint Committee and Steering Group in respect of the above changing context and specifically in relation to any transition from a SDPA to a Glasgow City Region Partnership	<b>Complete and ongoing</b> These matters are standing items on the Joint Committee agenda and are partly dependent on the Scottish Government and partly dependent on wider regional planning stakeholders
<b>5. Delivering Clydeplan</b> Continue to promote the approved Plan and support key stakeholders in the delivery of the Spatial Development Strategy and Action Programme, including through LDP preparation, development management decision making and ongoing joint working activities	<b>Complete and ongoing</b> As demonstrated within this PPF, Clydeplan continues to promote and support the delivery of the approved SDP through ongoing collaborative working with key stakeholders

#### Part 4 National Headline Indicators (NHIs)

NB Only those Development Planning indicators relevant to Strategic Development Plans have been completed.

Development Planning:	2018-19	2017-18	
Age of strategic development plan(s) (years and months) at end of reporting period	1 year 8 months (at 31 <sup>st</sup> March 2019)	8 months (at 31 <sup>st</sup> March 2018)	The Clydeplan Strategic Development Plan (SDP) was approved with modifications by Scottish Ministers on 24 <sup>th</sup> July 2017.
Will the strategic development plan(s) be replaced by their 5 <sup>th</sup> anniversary according to the current development plan scheme? (Y/N)	N  Legislative change under the Planning (Scotland) Act 2019 will require the preparation of a Regional Spatial Strategy	Y  If required dependant on the terms of the proposed Planning Act	The Development Plan Scheme was republished on 21 <sup>st</sup> March 2019. A Draft Project Plan has been prepared for SDP3 however given the terms of the Planning Bill, due for Royal Assent in 2019, a new approach to the preparation of a Regional Spatial Strategy which will not form part of the development plan, will be required.
Has the expected date of submission of the plan to Scottish Ministers in the development plan scheme changed over the past year? (Y-earlier/Y-later/N)	Y  As above	N	The Proposed Plan was published in January 2016 and was submitted to Scottish Ministers ahead of schedule on 26 <sup>th</sup> May 2016 which is under four years after approval on 29 <sup>th</sup> May 2012 as required by Section 10(8) of the Planning etc (Scotland) Act 2006. The Examination was concluded by the DPEA on 20 <sup>th</sup> March 2017 and Scottish Ministers approved the Plan on 24 <sup>th</sup> July 2017.
Were development plan scheme engagement/ consultation commitments met during the year? (Y/N)	Y	Y	Development Plan Scheme Published 21 <sup>st</sup> March 2019

## Part 5 Official Statistics

This section is not applicable to the activities of the Strategic Development Planning Authority.

## Part 6 Workforce Information

	<b>Tier 1</b> <i>Chief Executive</i>	<b>Tier 2</b> <i>Director</i>	<b>Tier 3</b> <i>Head of Service</i>	<b>Tier 4</b> <i>Manager</i>
<b>Head of Planning Service</b>			✓	

<b>RTPI Qualified Staff</b>	<b>Number</b>
Development Management	
Development Planning	3.5
Enforcement	
Other	
Vacant	1.5

<b>Staff Age Profile</b>	<b>Number</b>
Under 30	0
30-39	2.5
40-49	1.5
50 and over	2

The Team is comprised of a small Core Team of 4.5 qualified planners, one Planning Analyst support post and 1.5 administrative officers who also support the Green Network Partnership and Climate Ready Clyde which are both based in Clydeplan offices. 1.5 Strategic Planner posts are currently vacant.

## Part 7 Planning Committee Information

<b>Committee &amp; Site Visits*</b>	<b>Number per year</b>
Full Joint Committee meetings	4
Planning committees	N/A
Area committees (where relevant)	N/A
Committee site visits	N/A
LRB**	N/A
LRB site visits	N/A







July 2019

