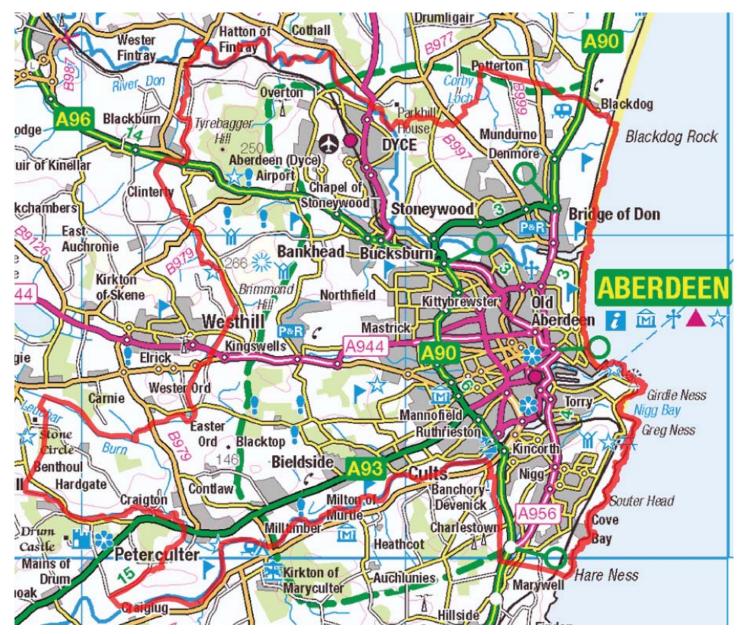






# PLANNING PERFORMANCE FRAMEWORK

**ANNUAL REPORT 2012-2013** 



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contents	page
1 National Headline Indicators (NHIs)	4
2 Defining and measuring a high-quality planning service Open for business High quality development on the ground Certainty Efficient and effective decision-making Effective management structures Financial management and local governance Culture of continous improvement	7
3 Supporting evidence	16
4 Service improvements for 2012-13  Delivery of our service improvements actions 2011-12	19
5 Appendix one Planning performance framework official statistics	22
6 Appendix two Workforce and financial information	24
7 Appendix three Measurement against Performance Markers	26

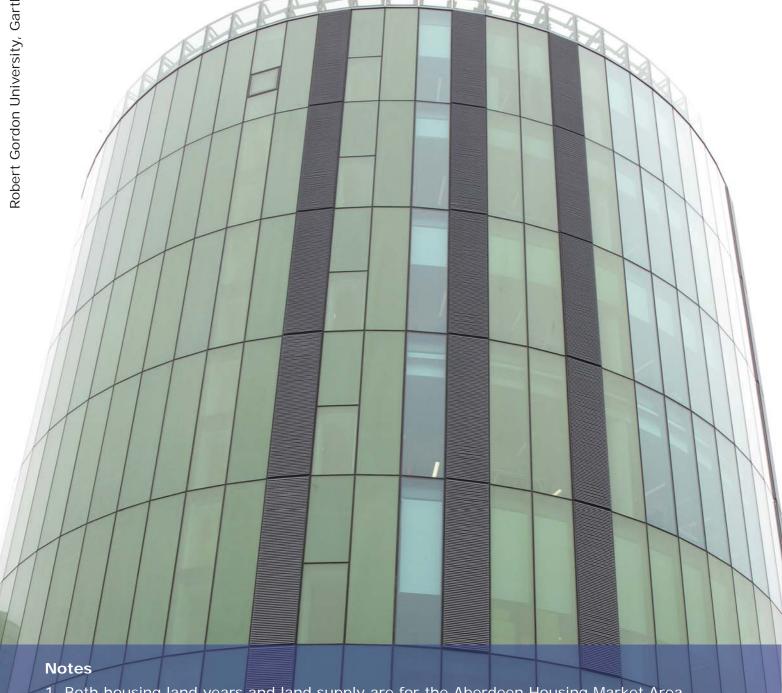
### **Vision**

The vision for Aberdeen is to be a city which is vibrant, dynamic, forward looking, where people can expect high-quality services that meet their needs. This means making a visible difference to the quality of the city's urban and natural environment by promoting high quality development and providing an effective infrastructure to make us a world class strategic location.

To do this we must think strategically, facilitate development, engage positively with communities and the business sector and be open and transparent in our decision making. We also have a key role in delivering the vision for the City and Shire as expressed through regional plans and strategies. We are tasked with seeing that Aberdeen stays at the forefront of planning for the future.

## National Headline Indicators (NHIs)

Key Outcomes	2012-2013	2011-2012
Development Planning		
<ul> <li>age of local/strategic development plan(s) (full years)</li> <li>Requirement: less than 5 years</li> </ul>	1.083 years	0.083 years
<ul> <li>development plan scheme: on track? (Y/N)</li> </ul>	DPS3 (Yes)	DPS3 (Yes)
Effective Land Supply and Delivery of Outputs		
<ul> <li>effective housing land: years supply</li> </ul>	5.7 years	4.4 years
<ul> <li>effective housing land supply<sup>1</sup></li> </ul>	11,013 units	8602 units
<ul> <li>housing approvals<sup>2</sup></li> </ul>	2,312 units	1326 units
<ul> <li>effective employment land supply<sup>3</sup></li> </ul>	125.3 ha	125.3 ha
<ul> <li>employment land take-up³</li> </ul>	2.46 ha	2.46 ha
<ul> <li>effective commercial floor space supply<sup>4</sup></li> </ul>	See Note 4	-
commercial floor space delivered	4,570 m²	26,441 m²
Development Management		
<ul> <li>Project Planning</li> <li>percentage of applications subject to pre-application advice</li> </ul>	28.3	Not available
<ul> <li>number of major applications subject to processing agreement<sup>5</sup> or other project plan/ percentage planned timescales met<sup>6</sup></li> </ul>	1 / 100	1 / 100
Decision-making		
<ul> <li>application approval rate</li> </ul>	94.6	96.5
delegation rate	90.3	90.9
Decision-making timescales		
Average number of weeks to decision: • major developments	87.8	60.7
<ul> <li>local developments (non-householder)</li> </ul>	16.2	13.3
<ul> <li>householder developments</li> </ul>	9.8	8.4
Enforcement		
<ul> <li>time since enforcement charter published/ reviewed (months)</li> <li>Requirement: review every 2 years</li> </ul>	3	24
<ul> <li>number of breaches identified/resolved</li> </ul>	134/106	106/80



- 1. Both housing land years and land supply are for the Aberdeen Housing Market Area. Figures not available for the City alone. The Housing Land Audit information is correct up to 31 December each year.
- 2. Calendar year 2012.
- 3. It is not possible to provide up to date figures at present and so last year's figures have been carried over. The Employment Land Audit 2013 is underway at present, it is expected to be completed and published May 2014 so updated figures will be available next year.
- 4. The Council does not have the figure for commercial floor space supply. This would require monitoring of all commercial lets available at any point in time - the figure is likely to change on a weekly basis and it is considered that the value gained would not be worth the effort.
- 5. The service now has a policy of encouraging all applicants for Major developments to enter into a processing agreement and this figure will increase in future reports on the PPF.
- 6. Based on the timescale in the processing agreement which was the target date of reporting to Committee with a recommendation on the application.



#### **Contextual Statement**

The average number of weeks for determining applications (and Major applications in particular) is a concern but the following factors have had a significant effect:

 The figures have been significantly influenced by 4 applications.

One application for a major commercial development at Dyce Drive took 3002 days. The acceptability of the proposal in planning terms was directly associated with potential mitigation of the local road network, which is severely congested, as well as the continuing uncertainty the, not least by way of legal challenge, over the provision of the Aberdeen Western Peripheral Route. Very lengthy negotiations took place between the developers, Transport Scotland, Scottish Ministers and the Council to try to find a solution that would allow some development to take place prior to the provision of the AWPR. It was only when the implementation of the AWPR became certain that a solution could be reached by way of legal agreement and suitable conditions to allow an agreed level of development to take place pre-AWPR. Such a solution would not have been possible if the application had been determined (as it would have had to by way of refusal at an earlier stage). The remaining 3 major applications referred to above related to major residential development at Cove. The application were given a willingness to approve 6 months after they were validated but took another 16 months to determine due to protracted hold ups in relation to unforeseen land ownerships and title searches.

- The Development Management Team has been striving to adapt to an unprecedented volume of major and significant applications: a consequence of Aberdeen's buoyant economy. The capacity of the team to cope has been further affected by the retirement of 2 experienced officers and the recruitment process for 2 newly created Senior Planner posts (to build capacity) - resulting in vacancies in the team that have cascaded downwards as some posts are filled internally. This process has now almost reached its conclusion and, with a full and expanded team in place, improvements in processing times will be evident in the next year
- A limited number of historic undetermined "legacy" applications
- The time taken to secure legal agreements and
- The lack of a procedure for "stopping the clock" on the applications

These factors are being actively addressed as priorities as explained in the remainder of this year's PPF and specifically in the Service Improvement Actions.





## 2 Defining and measuring a high-quality planning service

The report focuses on the improvements and new developments in the planning service since the submission of PPF 2011-12. Unless otherwise indicated it should be taken as read that all the activities and service actions detailed the PPF 2011-2012 are still being undertaken.

In accordance with the request from the Planning Minister, Appendix III cross references to relevant evidence in the main PPF report and service actions to show how the planning service is specifically addressing each of the Performance Markers produced by the Heads of Planning High Level Group and, if not met, the steps being taken to meet the marker.

### **Open for Business**

The Aberdeen Local Development Plan (ALDP)<sup>1</sup> has a strong focus on development delivery providing the development industry and the general public with clear guidelines on the likely infrastructure requirements that are needed to support development. This level of transparency helps to promote certainty, trust and confidence that necessary infrastructure, such as new schools and medical facilities will be delivered alongside new development.

The infrastructure requirements for each Masterplan area are set out in the ALDP Action Programme<sup>2</sup> - a live document which is updated quarterly to reflect changes and to identify any new actions, keeping the development industry as up to date as possible on the likely infrastructure requirements for their development.

The updates to the Action Programme are supported through delivery days<sup>3</sup> which provide developers with an opportunity to discuss development on a particular site with the Council and representatives from relevant key agencies. Where necessary, plans are made to address any barriers to development.

Since the ALDP's adoption in 2012, the Council has worked closely with developers to bring forward area based Development Frameworks and Masterplans. This work has resulted in the adoption and ratification of 32 such documents<sup>4</sup>, which provide clear and specific guidelines for the development of sites on the ground.

#### **Trinity Group<sup>5</sup>**

The Council (officers/elected members) has continued its active involvement in the Trinity Group including:

- meeting with the Minister for Local Government and Planning<sup>6</sup>
- high level meetings with Key Agencies/ Scottish Government<sup>7</sup>

As an example of consequent progress Scottish Water has become involved in the planning service's Key Agencies Liaison meetings<sup>8</sup> and established an on-theground presence in City.

#### **Development Management**

In tandem with the foregoing, progress has been made on a number of priority strands of "Planning Reform: The Next Steps"

• Processing Agreements (PAs):
Despite active encouragement/
promotion for every major application,
the uptake of PAs by applicants has
been disappointing with only one
recorded for the year. A key lesson
from experience to date is that PAs
have to be simple, brief and focussed
to work effectively as a project
management tool. Work to simplify the
PA template in consultation with private
sector partners is a priority for the
coming year.

In collaboration with Scottish
Government. The service is piloting
a fully aligned approach with all key
consultees to project managing a major
mixed use application at Woodside. All
Key Agencies and Sport Scotland now
signed up to the PA.

Positive promotion/engagement of PAs with stakeholders has occurred through RTPI9. PA guidance has been developed to, amongst other things, ensure focussed/proportionate information is secured up front and PAs are promoted through website. 10 On the whole there has been positive feedback on PAs from agents and developers. 11

 Multiple consents: Progress with private sector/Scottish Government on aligned RCC/planning consents. A discussion paper has been produced and workshops with internal and external partners have been held: full implementation scheduled for Spring 2014.<sup>12,13</sup> Pre-application discussions:
 recorded on the casework system and linked to subsequent application(s)
 - see NHIs (above). A working group is actively progressing more efficient ways of recording pre-application enquiries including online pre-application forms, geographic plotting and link to subsequent application.<sup>14</sup>

Infrastructure Contributions negotiated by specialist Aberdeenshire-based Developer Obligations Team as a shared service which, together with Infrastructure Contributions Supplementary Guidance<sup>15</sup>, ensures impartiality and consistency between applications in Shire and City and proportionate requests for developer contributions. The Strategic Transport Fund won "Most Innovative Transport Project of the Year" at the Scottish Transport Awards.



Sir Duncan Rice Library, Aberdeen University, Old Aberdeen

# High quality development on the ground

#### Masterplanning

The Aberdeen Masterplanning Process<sup>1</sup> is adopted as SG and ensures that all development frameworks and masterplans focus on design led planning and "placemaking"<sup>2</sup>.

Over 20 detailed Masterplans have been adopted or are currently under preparation, including Stoneywood³ where a Masterplan for 500 new homes and a neighbourhood centre has enabled development to respond positively to existing landscape character, topography and riverside setting. The masterplan respects the traditional landscaped policies and mature tree cover and has encouraged the developer to be continuously more architecturally creative as each phase progresses through the planning process. Early phases are currently on site.

The Masterplanning process has ensured efficient delivery of Kingswells Prime 4 business park<sup>4</sup>, with the first 2 phases of a 50ha development site currently nearing completion. The masterplan has ensured a strong focus on quality of architecture, materials, landscaping and public realm, including emphasis on place-making and pedestrian movement, not normally associated with such development. The community has benefited from an increased level of engagement whilst the developer has benefited from speed and efficiency of decision-making.

#### Design

The Team provides specialist design advice to applicants, agents and Council colleagues and in the procurement stages of Council projects such as the redevelopment of St Nicholas House and the new Aberdeen Exhibition and Conference Centre.

The Team runs a Local Design Review Panel (DRP)<sup>5</sup> jointly with Aberdeenshire Council. This monthly Panel consists of architects, urban designers, landscape architects and planners from the private sector and assists with design challenges

on the full range of projects. This peer review supports improved quality of design and raises design awareness and expectations amongst designers in the North East. The outcomes of the DRP are a material consideration in determining planning applications.

The redevelopment of Marischal College as the Council Headquarters and the Sir Duncan Rice Library at Aberdeen University have been shortlisted in the Scottish Awards for Quality in Planning.

The Service has a representative on the board of Architecture and Design Scotland and staff participate in the annual A+DS Design Symposium.

A Senior Urban Designer is being recruited to expand the capacity of the service to deliver design objectives set out in the ALDP and nationally.

#### Conservation<sup>6</sup>

A conservation specialist provides advice on listed buildings and conservation areas. The team operates a development management "surgery" twice weekly for DM case officers which has provided benefits of additional staff resource and increasing confidence in addressing issues early in the process.

The Service is currently piloting an Institute of Historic Building Conservation (IHBC) accreditation scheme for 6 internal mentees in the DM Team - working closely with the IHBC national director. The pilot scheme will embed conservation knowledge and experience across teams as each candidate progresses through their training.

Conservation Area Character Appraisals and Management Plans for 6 of 11 of the City's conservation areas have been completed to assist in DM decision making.

The Service maintains an up to date list and digital mapping references for listed buildings in the City. The team supports the Aberdeen City Heritage Trust to deliver conservation grant schemes in the City Centre and is working with the Trust to apply for a Conservation Area Regeneration Scheme for the east end of the City Centre.

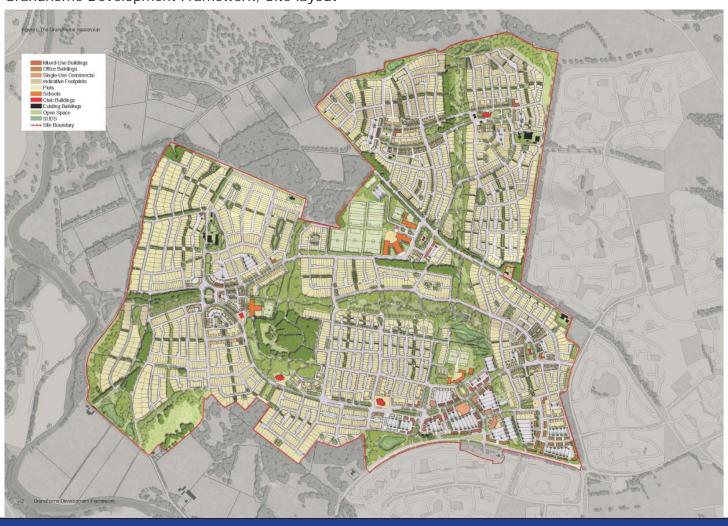
Successful delivery of the Green Townscape Heritage Initiative (end 2013) is nearly complete and a number of properties have been restored and refurbished, including the Tivoli Theatre.

#### **Environmental Strategy**

The ES Team has developed a Green Space Network GIS layer<sup>7</sup> to assist in the submission and processing of planning applications. It is now available on the Council's website and is therefore available to developers and agents in addition to DM staff. This layer provides a range of environmental information for each site, including opportunities for environmental or recreational enhancement. The project is a finalist in the Scottish Green Awards 2013.

A specialist Strategic Environmental Assessment Officer, shared with Aberdeenshire, provides in-house expertise in producing SEAs for the Council's plans programmes and strategies<sup>8</sup> and provides training for other council officers in Habitats Regulations Assessment.

#### Grandhome Development Framework, Site layout



### **Certainty**

The Development Plan is up to date and robustly/consistently applied. In 2012-2013 only 2 applications were approved that were identified as being contrary to the adopted LDP and both were justified on grounds that other material considerations outweighed the provisions of the plan.<sup>1,2</sup>

The review of the ALDP will produce a revised document within the 5 year statutory time frame and involves collaborative working across the Planning Service. Early pre-Main Issues Report consultation was undertaken³ to ensure that the community and business bodies are fully engaged and informed of the process.

All stakeholders are actively engaged in delivering the LDP action programme (see above).

ALDP display panel, St. Nicholas Street



#### **Development Management**

Service protocols are in place with all key internal/external consultees to ensure consistency and reliability of application advice (MP and D, Roads, Environmental Health, Legal Services, Developer Obligations Team, Key Agencies). Regular scheduled liaison meetings are held between the Development Management Manager and all internal consultees.

It is recognised that the time taken to negotiate legal agreements is a significant factor affecting application determination times. With that in mind:

- All legal agreements are reviewed/ progress chased with the Legal Manager at the monthly liaison meeting using a live spreadsheet<sup>5</sup>
- A legal instruction sheet/guidance note has been developed to ensure earlier legal engagement and establish clear roles, responsibilities and timescales<sup>6</sup>

Priority Actions for next year include:

- Ensure active involvement/sign up of legal team to processing agreement timescales and actions
- Consider mechanism for conclusion (or reconsideration) of applications with legal agreements within 6 months of 'willingness to approve"

Biannual liaison meetings in place with key agencies (SEPA and SNH) now extended to include Scottish Water.<sup>7</sup>

# Communications, engagement and customer service

## Customer Service Excellence Award (CSE)<sup>1</sup>

CSE Accreditation was achieved by the Development Management Team. This requires compliance with a broad range of customer service and customer focussed criteria. Amongst other things as part of CSE:

- A new Customer Charter has been introduced<sup>2</sup>
- The Development Management<sup>3</sup> and Enforcement Charters<sup>4</sup> have been updated and a 2 year review programmed. All Charters are publicised on the Council website.
- Performance is being monitored against targets and timescales in the Charters and areas are being identified for improvement eg. single mobile phone number for "Duty" Planner to ensure rapid response.
- A staff suggestion scheme (post box/ e-mail folder) has been initiated and suggestions are considered for action and an annual award presented at Service Management Team Meetings.
- Customer insight is sought through surveys of all customers (hardcopy, e-mail signature and web based questionnaire<sup>5</sup>) and actions arising are being implemented. Feedback on customer satisfaction levels is provided online.<sup>6</sup>
- It is recognised that engagement with Community Councils is not as good as it should be. With this in mind training sessions and the joint development of a Community Council concordat will be advanced over the coming year.

CSE is to be rolled out to remainder of the Service in the next year. Further audits and assessments are scheduled over the next three years.

An Enterprise Planning and Infrastructure Service wide 'e-mag' and an online newsletter<sup>7</sup> (sent to agents/posted online) keeps staff and stakeholders up to date on initiatives and news across the Service.

Embedding Organisational Behaviours Workshops<sup>8</sup> have been held for staff in each team to further understanding of our Council's 'core behaviours' – these include 'communication'. In the workshops staff considered what the service does well and where there is room for improvement. Actions were then agreed to help bring about improvements.

An internal audit of the planning process found no areas of significant concern but highlighted the potential benefit of a register of interests for senior staff determining planning applications in the interests of promoting greater transparency in the decision making process.

#### **Electronic Service Delivery**

Improvements in the last year include:

- enhanced application search facility of planning register including a location map
- Introduction of online payment
- Development of the generic XML functionality for the Public Information Notices (tellmescotland). Planning notices are published automatically with no manual intervention. Future development will enable users to receive alerts for all planning applications.
- 31 percent of all applications were submitted via the Scottish E-Planning Portal

There are undoubtedly efficiencies to be gained from further development of electronic workflow eg electronic despatch of decision document and this is an action for the coming year. It is also recognised that the quality, ease of use and customer focus of the information on the Council's website and online register requires improvement. An inter–service focus group has been established to pursue a prioritised list of improvements over the coming year in line with Pendleton criteria. These include user friendly navigation, map based planning application search facility and developing real time tracking of application progress.

#### Local Development Plan

The results of all consultation exercises that are undertaken as part of the production of the ALDP are published online<sup>9</sup>. The interactive online development plan (OLDP) will be updated as the ALDP is progressed.<sup>10</sup>

#### **Development Management**

The service has continued its biannual meetings with agents (Agents Focus Groups<sup>11</sup>)

For second year a shared stand with Aberdeenshire Council at the Scottish Homes Show weekend event to promote the development management service and give advice.

The duty planner service ensures that there is always a planner available to provide advice during opening hours of the Council.

In general there has been positive feedback from developer/agents on the service provided.<sup>12</sup>

# Efficient and effective decision-making

Organisational structure unchanged form last year (see PPF 2011-12)¹. The benefits of close working relationships/proximity to colleagues in Roads Projects Team are particularly evident in resolving difficulties via face to face dialogue.

#### **Development Management**

The Scheme of delegation for local developments has been reviewed and streamlined to fit amended legislation. Aligned delegated powers for other types of development will be reported to Council for approval in November.

A new delegated and committee report format for reports of handling has helped to increase clarity relating to the issues taken into account in decision making

The redesign of the Development Management Portal (internal website)<sup>8</sup> has enhanced its value as a structured and easy to navigate web based tool and information source for case officers. This has proved to be an invaluable reference for officers and new employees and helps to train and inform staff and ensure procedural consistency and clarity.

Maggie's Centre interior, Forresterhill



# Effective management structures

In the coming year the P&SD Service will be restructured to align with Corporate priorities of co-ordinating and prioritising key infrastructure (in its widest sense) to facilitate the dynamic economic growth of the City and promote partnership working between functional teams. This is likely to be achieved by:

- incorporating and integrating the Council's economic and business development function with P&SD
- focussing on project management and delivery and the regeneration and development of the City Centre
- strengthening management capacity by the creation new management positions that will enable smarter prioritisation of workloads.

With this in mind a priority for this year will be align the planning service within any new structure - possible options include the creation of a Major Project team, a City Development Programme Manager post, secondment or transfer of staff between teams and further integration of the Roads Construction Consent and Development Management functions.

Biannual Benchmarking Group meetings between four largest Scottish Cities<sup>1</sup> and with Aberdeenshire Council

# Financial management and local governance

Income from increased fees is being reinvested in the planning service. Two new Senior Planner posts have been created in the Applications and Masterplan, Conservation and Design Teams.

The former post will help the Service cope with the unprecedented surge in major and significant applications associated with the economic buoyancy of the City and the release of land through the recently adopted Local Development Plan.

The latter post will be a design professional to give design advice for major development and help co-ordinate the Masterplanning to achieve high quality development on the ground and sustainable liveable communities.

The service is actively engaged in the HOPS exercise to cost the planning service.

A new Committee structure gives the Planning Development Management Committee full Committee rather than Sub-Committee status.

Scheme of Delegation<sup>1</sup> ensures only the most difficult/controversial applications now go to committee with the number of applications at monthly Committees are rarely in double figures.

A "live view" web based case officer application caseload monitoring system has been further developed and assists work allocation and monitoring

# Culture of continuous improvement

A rolling programme of both planning and separate local review body training (5 sessions) has been carried out to ensure all Elected Members on the relevant Committees are trained.

Four out of the six Senior Planners in the planning applications team are studying for management qualifications (ILM or equivalent).

Both managers of the planning service (LDP and DM) completed the Scottish Government's Leading for Outcomes Masterclass Programme and an Aspiring to be Head of Service workshop.

Most team leaders and both managers have attended a four day Negotiating and Influencing Skills Course.

Full staff workshops are held quarterly which focus on service priorities, culture and continuous improvement – led by Head of Service<sup>1</sup>.

Service and Team Plans developed with staff involvement and setting out clear priorities.

Maggie's Centre, Forresterhill



16

## Supporting evidence

Part 2 of this report was compiled, drawing on evidence from the following sources (numbers refer to superscript in the text above).

#### National Headline Indicators

- **1** Draft Housing Land Audit 2013 http://www.aberdeencity.gov.uk/housing/HousingLandAudit/HousingLandAudit.asp
- **2** Employment Land Audit 2012 http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=51028&sID=9484
- **3** Office and Hotel Planning Information 2012 http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=48516&sID=9484

#### Open for Business

- **1** Aberdeen Local Development Plan 2012 www.aberdeencity.gov.uk/planning\_environment/planning/local\_development\_plan/pla\_local\_development\_plan.asp
- **2** Aberdeen Local Development Plan Action Programme http://www.aberdeencity.gov.uk/planning\_environment/planning/local\_development\_plan/pla\_aldp\_action\_programme.asp
- **3** Delivery Days (example agenda) (electronic attachment)
- **4** Masterplans and Development Frameworks http://www.aberdeencity.gov.uk/planning\_environment/planning/planning\_ sustainable\_development/pla\_mdc\_mplans\_devframe\_planbrief.asp
- **5** A high level partnership panel that provides a forum for public and private sector leaders to help facilitate the delivery of development in the City
- **6** Minute of meeting with Planning Minister (electronic attachment)
- 7 Minute of Trinity Group meeting with Key Agencies (electronic attachment)
- 8 Minute of Key Agency Liaison Meeting (electronic attachment)
- **9** RTPI Processing Agreement evening event http://www.rtpi.org.uk/events/events-calendar/2013/march/processing-agreements-good-practice-and-lessons-learnt-(5)/
- 10 Processing agreement page on Council website http://www.aberdeencity.gov.uk/planning\_environment/planning/planning\_sustainable\_ development/pla\_planning\_preapp\_discuss.asp
- **11** Feedback from developers (electronic attachment)
- **12** Aligned Consent Workshop (electronic attachment)
- **13** Aligned Consents Workshop Presentation (electronic attachment)
- **14** Minutes of pre application working group (electronic attachment)
- **15** Infrastructure Developer Contributions SG http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=31772&sID=13446

#### High Quality Development on the ground

- **1** Masterplanning Home Page http://www.aberdeencity.gov.uk/planning\_environment/planning/planning\_ sustainable\_development/pla\_planningbriefs.asp
- **2** Aberdeen Masterplanning Process Supplementary Guidance http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=40000&sID=23486
- **3** Stoneywood Masterplan http://www.aberdeencity.gov.uk/planning\_environment/planning/planning\_sustainable\_ development/pla\_masteplan\_stoneywood.asp
- **4** Kingswells Prime 4 Masterplan http://www.aberdeencity.gov.uk/planning\_environment/planning/planning\_sustainable\_development/pla\_masterplan\_kingswells.asp
- **5** Design Review Panel http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=40638&sID=17215
- **6** Conservation Guidance including CA Appraisal documents http://www.aberdeencity.gov.uk/planning\_environment/planning/conservation/pla\_conservation\_areas.asp
- **7** Green Space Network http://www.aberdeencity.gov.uk/planning\_environment/planning/outdoor\_accesslocal\_development\_plan/pla\_green\_space\_networklocal\_development\_plan.asp
- **8** Strategic Environmental Assessment http://www.aberdeencity.gov.uk/planning\_environment/environmental/sustainability/ sus\_SEA.asp

#### Certainty

- **1** Committee Report on Copper Beech (090737) http://planning.aberdeencity.gov.uk/docs/showimage.asp?j=090737&index=25565
- 2 Committee Report on Lower Baads helicopter flying http://planning.aberdeencity.gov.uk/docs/showimage.asp?j=111147&index=69033
- **3** Pre Main Issues Report engagement http://www.aberdeencity.gov.uk/planning\_environment/planning/local\_development\_plan/ pla\_2016\_pre\_mir\_engagement.asp
- **4** Key Agencies, Roads Projects Team and Environmental Health Consultation Protocols (electronic attachments)
- **5** Legal agreements spreadsheet (electronic attachment)
- **6** Legal instruction sheet and guidance (electronic attachment)
- 7 Minutes of Key Agencies Liaison Group (electronic attachment)
- 8 Development Management Portal Home screen (electronic attachment)

#### Communications, Engagement and Customer Focus

- 1 Customer Service excellence press release http://www.aberdeencity.gov.uk/CouncilNews/ci\_cns/ pr\_CustomerServiceExcellence\_110913.asp
- 2 Customer Charter

http://www.aberdeencity.gov.uk/planning\_environment/planning/planning\_sustainable\_development/pla\_developmanage\_charter.asp

- **3** Development Management Charter http://www.aberdeencity.gov.uk/planning\_environment/planning/planning\_sustainable\_development/pla\_developmanage\_charter.asp
- **4** Enforcement Charter http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=27250&sID=6823
- **5** Online Customer satisfaction survey http://www.aberdeencity.gov.uk/planning\_environment/planning\_and\_environment.asp
- **6** Customer Satisfaction Survey analysis http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=50748&sID=2545
- **7** ALDP Newsletter http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=49304&sID=2200
- 8 Embedding Organisational Behaviours Action Plan (electronic attachment)
- **9** ALDP Consultation feedback http://www.aberdeencity.gov.uk/planning\_environment/planning/local\_development\_plan/pla\_2016\_consultation\_events.asp
- **10** Online Local Development Plan http://oldp.aberdeencity.gov.uk/oldp-web/doc/contentsAction.do
- 11 Agents Focus Group Minutes (electronic attachment)
- **12** Feedback from developers (electronic attachment)
- Efficient and effective decision-making
- **1** Planning Performance Framework 2011-12 http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=48032&sID=1344
- Effective Management Structures
- **1** Benchmarking Group Minutes (electronic attachment)
- Culture of Continuous Improvement
- 1 Planning and Sustainable Development workshop agendas (electronic attachment)

### 4 Service improvements: 2012-13

#### In the coming year we will:

 Reconfigure the planning service in line with any proposed new Structure align with Corporate priorities of coordinating and prioritising key infrastructure and major projects to facilitate the dynamic economic growth of the City and promote partnership working between functional teams.

#### **Local Development Plan**

- Gain approval for the Main Issues Report
- Continue to monitor the infrastructure constraints to the delivery of development through the LDP Action programme and, where appropriate, instigate Action Programme Delivery Days with developers and relevant key agencies to overcome barriers.

#### **Environmental Policy**

- Establish an Environmental Policy
  Monitoring Group consisting of Council
  officers, stakeholders and elected
  members which will ensure that the
  Council's environmental strategies,
  policies and plans, that require actions
  across a range of Council services and
  external bodies are implemented.
- Ensure the maximum benefit is gained from Developer Contributions towards access and environmental improvements, including setting up a database to monitor for each contribution; the sum involved, the purpose, the area in which it can be used and the timescale.

# Development Management (Applications)

- Actively address the factors that are slowing the determination of applications (especially Major developments):
  - ensure involvement/sign up of legal team to processing agreements

- review processing agreement template and guidance
- implement "stop the clock" facility for stalled applications
- consider conclusion/reconsideration of applications with legal agreements within 6 months of 'willingness to approve"
- target determination of legacy applications
- In partnership with stakeholders continue the programme of continuous improvement of the information systems (eService programme) based on a revised Business Architecture with the aim of improving efficiency and effectiveness: overseen by a eService programme board and implemented via an eService project team focussing on:
  - develop electronic workflow eg. electronic decision documents
  - web site improvements implemented through an inter-service focus group
  - real time tracking of application progress
  - map based application search and planning alerts facility
  - recording of pre-application enquiries
- Work together with the Community Council Forum to develop a concordat and planning training

# Masterplanning, Design and Conservation

- Develop a conservation accreditation programme for staff with the IHBC
- Adopt 5 Masterplans as supplementary quidance to the development plan
- Prepare 4 Conservation Area Character Appraisal and Management Plans
- Work with our partners to develop a City Centre Vision

## Delivery of our service improvements actions in 2012-13

Committed improvements and actions	Complete?
<ul> <li>Committed Improvements and Actions         Actively pursue achieving Customer Service Excellence and ISO901 accreditation for the Development Management/Masterplanning Team (as a first step towards full Service-wide accreditation) in accordance with a project plan and a customer consultation plan including community council concordat, customer focus groups and satisfaction surveys in various formats.     </li> </ul>	Yes
<ul> <li>Action Taken</li> <li>CSE achieved.</li> </ul>	
<ul> <li>Evidence         See "Communications, Engagement and Customer Service" section of this year's PPF.</li> </ul>	
<ul> <li>Committed Improvements and Actions         In partnership with various stakeholders begin a programme of continuous improvement of the information systems (eService programme) based on a revised Business Architecture for the service with the aim of improving efficiency and effectiveness: overseen by a eService programme board and implemented via an eService project team.     </li> </ul>	On-going
<ul> <li>Action Taken         The Project Board advised that the e-Service project should focus short term on delivering local solutions. The e-service project teams have therefore met and worked on improvements including delivery of web enhancement, epayment and pre-application facilities. The holistic approach to developing systems based on the business architecture will resume in the coming year with a focus on integrating historical data along with evolving local solutions as part of the corporate Enterprise Architecture.     </li> </ul>	
• Evidence See "Communications, Engagement and Customer Service" section of the PPF.	
<ul> <li>Committed Improvements and Actions         Continue to develop a project management approach to application handling including aligning consenting processes (masterplanning, roads and building standards) and reducing supporting information requirements as a pilot authority in the Modernisation initiative.     </li> </ul>	On-going
<ul> <li>Action Taken         Continued promotion/ongoing review of Processing Agreements and         alignment of RCC/DM teams and process.</li> </ul>	
• Evidence See "Open for Business" section of PPF.	

Committed Improvements and Actions     Review and update our Development Management and Enforcement Charters.	Yes
<ul> <li>Action Taken</li> <li>Completed.</li> </ul>	
<ul> <li>Evidence         See "Communications, Engagement and Customer".service section of this year's PPF</li> </ul>	
<ul> <li>Committed Improvements and Actions Review Schemes of Delegation</li> </ul>	On-going
<ul> <li>Action Taken         Local Developments Scheme review complete. Local Government Act         Scheme to be reported to Committee November 2013.</li> </ul>	
• Evidence See "Efficient and Effective Decision-making" section of this year's PPF.	
<ul> <li>Committed Improvements and Actions         Review and update all protocols/service level agreements with other         ACC Services and key agencies to ensure reliability of advice and         working timescales.</li> </ul>	On-going
Action Taken     Review almost complete.	
• Evidence See "Certainty" section of this year's PPF.	
<ul> <li>Committed Improvements and Actions         Monitor the infrastructure constraints to the delivery of development through the LDP Action Programme and, where appropriate, instigate Action Programme Delivery Days with developers and relevant key agencies to overcome barriers.     </li> </ul>	Yes
<ul> <li>Action Taken</li> <li>3 Delivery Day Workshops have been held so far which have included developers, representees from across the Planning Service and relevant key agencies.</li> </ul>	
• Evidence See "Open for Business" section of PPF report. Delivery Day agendas.	

## Appendix One

### **Planning Performance Framework Official Statistics**

#### **Decision-making timescales**

	Average timescale (weeks)		
Category	Total number of decisions 2012-2013	2012-2013	2011-2012
Major Developments	10	87.8	60.7
Local developments (non-householder)	489	16.2	13.3
Local: less than 2 months	29.2%	7.1	6.8
Local: more than 2 months	70.8%	19.9	21.1
Householder developments	700	9.8	8.4
Local: less than 2 months	68.9%	7.6	6.6
Local: more than 2 months	31.1%	14.7	21.3
Housing developments			
Major	6	68.9	71.2
Local housing developments	64	21.6	27.5
<ul> <li>Local: less than 2 months</li> </ul>	6.3%	7.4	7.4
Local: more than 2 months	93.7%	22.6	35.3
Business and industry			
Major	3	28.4	98.3
Local business and industry	97	15.8	12.0
Local: less than 2 months	20.6%	7.4	6.0
Local: more than 2 months	79.4%	17.9	25.4
EIA developments	6	20.8	-
Other consents*	18	13.0	15.4
Planning/legal agreements*	25	44.9	94.7
Local reviews	3	5	7.8

<sup>\*</sup> Consents and certificates: Listed buildings and Conservation area consents, Control of Advertisement consents, Hazardous Substances consents, Established Use Certificates, certificates of lawfulness of existing use or development, notification on overhead electricity lines, notifications and directions under GPDO Parts 6 and relating to agricultural and forestry development and applications for prior approval by Coal Authority or licensed operator under classes 60 and 62 of the GPDO.

<sup>\*\*</sup> Legal obligations associated with a planning permission; concluded under section 75 of the Town and Country Planning (Scotland) Act 1997 or section 69 of the Local Government (Scotland) Act 1973

#### Decision-making: local reviews and appeals

		Original decision upheld			
	Total number 2012-2013		2011-2012		
Туре	of decisions	Number	%	Number	%
Local reviews	3	1	33.3	11	72.7
Appeals to Scottish Ministers	9	6	66.7	10	40.0

#### **Enforcement activity**

	2012-2013	2011-2012
Cases taken up	170	164
Breaches identified	134	106
Cases resolved	106	80
Notices served***	13	7
Reports to Procurator Fiscal	0	0
Prosecutions	0	0

<sup>\*\*\*</sup>Enforcement notices; breach of condition notices; planning contravention notices; stop notices; temporary stop notices; fixed penalty notices, and Section 33 notices.

#### Context

#### **Enforcement Activity**

See Context Report under NHIs for context on application processing times Enforcement Activity – of the 170 cases taken up/investigated, 134 were identified as having planning related breaches warranting further action to resolve either through negotiation or formal enforcement action. The remaining 36 cases were, after investigation, identified to be 'permitted development', or works/activities established to be in compliance with a valid planning approval or permitted planning uses.

## Appendix Two

## **Workforce and Financial Information**

Snapshot of staffing at 31 March 2013. Please note the figures do not have to be exact as we are looking for a snapshot of each authority.

		٦	Γier						
Head of Planning Service (1)	1	2	3	4					
	Manag	ers (2)	Main G Posts	Grade	Techni	cian Posts	Office Clerica	support/	
	No. Posts	Vacant	No. Posts	Vacant	No. Posts	Vacant	No. Posts	Vacant	Totals
Development Management	3	1	16.4	3.11	6	0	11.4	3.1	44.01
Development Planning	1.86	0.14	7	1	0	0	0	0	10.00
Enforcement Staff	0	0	2.5	0	0	0	0	0	2.50
Cross Service/ Other Planning	0	0	1.5	0	0	0	0	0	1.50

Staffing profile	Number
Under 30	10.4
30-39	13.5
40-49	10.86
50 and Over	14.9

Committees and site visits (3)	No. per year
Full Council committees	7 to 8
Planning Committees	11
Area Committees (where relevant)	N/A
Committee site visits	11
LRB (4)	3 held (14 scheduled not required)
LRB site visits	None

Budgets	Budget	Costs		Income (7)
Planning Service		Direct (5)	Indirect (6)	
Development Management	525,000	1,406,000	107,000	(988,000)
Development Planning	511,000	392,000	129,000	(10,000)
Enforcement	Subsumed in DM budget	0	0	0

#### **Notes on Completion**

- **1** In relation to service structure, 1st tier post holders are Chief Executives, 2nd tier are Directors, 3rd tier are Heads of Service and 4th tier are Managers.
- **2** Managers are those people who are responsible for the operational management of a team/division. They are not necessarily line managers.
- **3** References to committees also include National Park Boards. Number of site visits are those cases where were visits carried out by committees/boards
- **4** This related to the number of meetings of the LRB, application numbers going to LRB are reported elsewhere.
- **5** Direct staff costs covers gross pay, including overtime, national insurance and the superannuation contribution. The appropriate proportion of the direct cost of any staff member within the planing authority concerned spending 30% or more of their time on planning should be included in costs irrespective of what department they are allocated to. (For example: Legal advice, Adminstration; Typing) Exclude staff costs spending less than 30% of their time on planning.
- **6** Indirect costs include all other costs attributable to determining planning applications. Examples (not exhaustive) are:
  - Accommodation
  - Computing Costs
  - Stationery
  - Office machinery/Equipment
  - Telephone charges
  - Print
  - Advertising
  - T&S
  - Committees
  - Elected Members' expenses
  - The relevant apportionment of Support Service costs

**7** Income - include planning fees for applications and deemed applications. (exclude income from property and planning searches)



## **Appendix Three**

## Measurement against Performance Markers produced by Heads of Planning High Level Group on Planning Performance

#### **Driving Improved Performance**

Performance Marker	Measure	Source/Evidence	PPF
Decision making: authorities demonstrating continuous evidence of reducing average timescales for all development types	Evidence of continuous improvement.	Performance has not been as good as last year. The PPF explains the reasons and actions being taken and improvement is expected year. See contextual statement to NHIs and Service Improvements 2013/14 in PPF	NHIs
Project management: offer of processing agreements (or other agreed project plan) made to prospective applicants in advance of all major applications and availability publicised on planning authority website	YES	See Section 2 Paragraph 6 of the PPF	NHIs; Certainty
Early collaboration with applicants and consultees on planning applications:	YES Examples	See Section 2 of PPF	NHIs; Open for Business; Certainty
- availability and promotion of pre-application discussions for all prospective applications	·		
- clear and proportionate requests for supporting information			
Legal agreements: conclude (or reconsider) applications within 6 months of 'resolving to grant'*	Reducing number of live applications more than 6 months	It is a service action to consider implementing this in the coming year. See Certainty and	Certainty; Efficient and Effective Decision-Making
* this will require production of supporting guidance, following wider stakeholder input	after resolution to grant (from same time last year)	Service Improvements in PPF	
Enforcement charter updated/ re-published	Within 2 years	Enforcement Charter updated less than 6 months ago	NHIS

Continuous improvement:	Progress on all	Performance in terms	Culture of
<ul> <li>show progress/improvement in relation to PPF National Headline Indicators</li> <li>progress ambitious and relevant service improvement commitments identified through PPF report</li> </ul>	commitments	of NHIs has not been as good as last year. The PPF explains the reasons and actions being taken and improvement is expected year. See contextual statement to NHIs and Service Improvements 2013/14 in PPF	Continuous Improvement;

## **Promoting the Plan-led System**

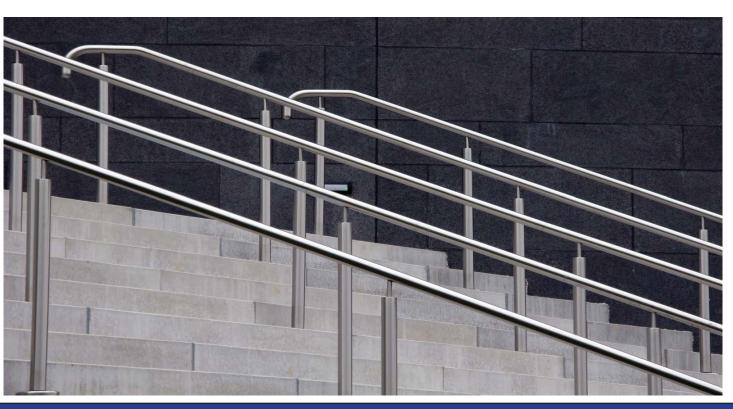
Performance Marker	Measure	Source/Evidence	PPF
LDP (or LP) less than 5 years since adoption	YES	LDP adopted February 2012	NHIs; Certainty; High Quality Development on the Ground
Development plan scheme demonstrates next LDP: - on course for adoption within 5-year cycle - project planned and expected to be delivered to planned timescale	YES YES	See PPF report High Quality Development on the Ground and Certainty sections	NHIs; Certainty; High Quality Development on the Ground
Elected members engaged early (pre-MIR) in development plan preparation	YES Evidence of activity	See PPF report High Quality Development on the Ground and Certainty sections	Certainty; Efficient and Effective Decision-Making
Cross-sector stakeholders, including industry, agencies and Scottish Government, engaged early (pre-MIR) in development plan preparation	YES Evidence of activity	See PPF report High Quality Development on the Ground and Certainty sections	Certainty; Efficient and Effective Decision-Making
Production of regular and proportionate policy advice, for example through SPGs, on (i) information required to support applications and (ii) expected developer contributions	YES Evidence of activity	See PPF report High Quality Development on the Ground and Certainty sections	Open for Business; Certainty

## Simplifying and Streamlining

Performance Marker	Measure	Source/Evidence
Corporate working across services to improve outputs and services for customer benefit (e.g. protocols; joined-up services; single contact; joint pre-application advice)	Examples from the year	Full range of Protocols in place across service boundaries.
		Restructuring ongoing to integrate transportation, economic an business development and planning service
		Single point of contact for duration of application
		Details in PPF Certainty and Effective Management Structures Section
Sharing good practice, skills and knowledge between authorities	Evidence of activity to pass on and adopt good practice	Active participation with Scottish Government in 2 main strands of "Planning Reform: the next Steps" (Aligned Consents, Processing Agreements)
		Regular Benchmarking meetings between 4 largest Scottish Cities and with Aberdeenshire Council
		See PPF Open for Business and Effective Management Structures sections

## **Delivering Development**

Performance Marker	Measure	Source/Evidence
Stalled sites/legacy cases: conclusion/withdrawal of planning applications more than one year old	Reducing number of applications more than 1 year old	Priority service action for next year to determine "legacy" applications
Developer contributions: clear and proportionate expectations - set out in development plan and in preapplication discussions	YES Examples	Infrastructure Contributions SG and specialist Planning Obligations Team See PPF



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